# 2022-2026 STRATEGIC PLAN United States Patent and Trademark Office





# **TABLE OF CONTENTS**

Message from the Under Secretary of Commerce for Intellectual Property and Director of the United States Patent and Trademark Office	2
INTRODUCTION	
Who We Are	
Where We Are	
ABOUT THIS STRATEGIC PLAN	7
<b>GOAL 1:</b> Drive inclusive U.S. innovation and global competitiveness	
<b>Objective 1.1:</b> Enhance the United States' role as a global innovation leader	
<b>Objective 1.2:</b> Promote inclusive innovation through active engagement and widespread, ready access to IP resources and tools	
<b>Objective 1.3:</b> Foster an innovation mindset in more Americans, starting with our youth	
GOAL 2: Promote the efficient delivery of reliable IP rights	
<b>Objective 2.1:</b> Issue and maintain robust and reliable patents that incentivize and protect innovation	
<b>Objective 2.2:</b> Issue and maintain accurate and reliable trademark registrations that protect brands and investments	
Objective 2.3: Improve patent application pendency	
Objective 2.4: Improve trademark application pendency	
<b>Objective 2.5:</b> Optimize patent and trademark application processes to enable efficiencies for applicants and other stakeholders	
<b>GOAL 3:</b> Promote the protection of IP against new and persistent threats	
<b>Objective 3.1:</b> Protect patents from fraudulent and abusive behaviors	
Objective 3.2: Protect the integrity of the trademark register	
<b>Objective 3.3:</b> Improve domestic IP enforcement and reduce domestic IP crime and infringement	

<b>Objective 3.4:</b> Improve global IP enforcement and reduce global IP crime and infringement	
Objective 3.5: Support the development and enforcement of clear IP laws	
<b>Objective 3.6:</b> Work with and on behalf of stakeholders to enable them to better protect their IP	
GOAL 4: Bring innovation to impact for the public good	
<b>Objective 4.1:</b> Help innovators, entrepreneurs, and creators identify available funding sources	
<b>Objective 4.2:</b> Promote the protection and domestic deployment of federally funded innovations	
<b>Objective 4.3:</b> Provide leadership to foster domestic and global ecosystems that support innovation	
<b>GOAL 5:</b> Generate impactful employee and customer experiences by maximizing agency operations	
<b>Objective 5.1:</b> Create employee experiences that balance productivity, wellness, inclusion, and community connectedness	
Objective 5.2: Equitably deliver exceptional customer experiences	
Objective 5.3: Develop modern IT infrastructure and applications	
<b>Objective 5.4:</b> Expand opportunity, discovery, and accountability through greater data maturity	
Objective 5.5: Resource mission success	
APPENDIX A: Acronyms	
APPENDIX B: Statutes, significant legislation, and relevant executive orders	

### **FROM THE DIRECTOR**



Kathi Vidal

### Message from the Under Secretary of Commerce for Intellectual Property and Director of the United States Patent and Trademark Office

Intellectual property (IP) is a critical engine that powers our economy and one reason our nation is a global leader in innovation and entrepreneurship. It is also one reason why the products of American ingenuity can be found in nearly every home, office, lab, hospital, and in the hands or pockets of many around the world. It's what helps to save lives, improve our standard of living, and send us breathtaking images from inside the human body to the far corners of our galaxy and beyond.

IP also creates valuable jobs for many millions of Americans. According to a recent report by this agency's Office of the Chief Economist, IP-intensive U.S. industries contribute almost \$8 trillion to the gross domestic product (GDP) and account for 44% of all U.S. jobs.<sup>1</sup> These industries generally pay higher wages and offer better benefits. For example, workers in utility patent-intensive industries earned almost \$1,900 per week in 2019, 97% more than the average weekly wage of workers in non-IP-intensive industries.

Now more than ever, we need the progress and growth that protected IP can provide, and we need an IP ecosystem that will cultivate an innovation mindset and catalyze inclusive innovation and entrepreneurialism, economic prosperity, U.S. competitiveness, supply chain resiliency, national security, and creative world problem-solving. Regardless of whether the innovation is technical, scientific, creative, or brand-focused, we need to incentivize and protect more innovation, entrepreneurship, and creativity and bring them all to impact for the public good. We need to unleash America's untapped potential. As Federal Reserve Governor and former United States Patent and Trademark Office (USPTO) Edison Fellow Lisa Cook concluded, if we could quadruple the number of inventors, we could increase the overall level of the U.S. GDP by up to 4.4% or about \$1 trillion.<sup>2</sup>

<sup>1</sup> Andrew A. Toole, Richard D. Miller, and Nicholas Rada, *Intellectual Property and the U.S. Economy*, 3rd ed. (Alexandria, VA: USPTO, 2021), www.uspto.gov/sites/default/files/documents/uspto-ip-us-economy-third-edition.pdf.

<sup>2</sup> Lisa D. Cook, *Policies to Broaden Participation in the Innovation Process*, Policy Proposal 2020-11 (Washington, DC: The Hamilton Project, August 2020).

It is also my key focus as Director of this agency, as reflected in our new USPTO mission statement, to: "Drive U.S. innovation, inclusive capitalism, and global competitiveness." Through a collaborative effort within the USPTO, which comprises over one quarter of the U.S. Department of Commerce's (DOC's) workforce, and based on valuable input from stakeholders, including employees, public advisory committee members, IP industry groups, and the broader public, we have



Passerby walks in front of the Jefferson building on the Alexandria campus.

developed a roadmap to do just that. I, along with Derrick Brent, Deputy Under Secretary of Commerce for Intellectual Property and Deputy Director of the USPTO, and the entire staff of approximately 13,000 dedicated professionals at "America's innovation agency," am committed to five important goals:

- Drive inclusive U.S. innovation and global competitiveness;
- Promote the efficient delivery of reliable IP rights;
- Operation of IP against new and persistent threats;
- 4 Bring innovation to impact for the public good; and
- Generate impactful employee and customer experiences by maximizing agency operations.

Overall, we are reimagining the USPTO of the future, an agency that issues, upholds, and protects robust and reliable IP rights that incentivize innovation and commercial enterprises. Accordingly, it is my great pleasure to introduce the USPTO 2022-2026 Strategic Plan, our path forward for continued success. A lot of creative and critical thought went into this plan in both coming up with a new mission statement and new strategic goals, as well as developing strategies to achieve success. As an innovation agency, we owe no less to the inventors, creators, entrepreneurs, brand owners, workers, and all who support them throughout this great country.

We *all* have a stake in the success of this agency and the future of the American IP ecosystem.

Kathi Vidal

Kathi Vidal

Under Secretary of Commerce for Intellectual Property and Director of the United States Patent and Trademark Office

May 19, 2023



### **INTRODUCTION**

### Who We Are

The USPTO is the federal agency that grants patents, registers trademarks, and advises the Administration, through the Secretary of Commerce, on IP policy. (Throughout this strategic plan, "IP" refers to patents, trademarks, copyrights, and trade secrets.)

In doing so, the USPTO fulfills the mandate of article I, section 8, clause 8 of the Constitution, which grants the legislative branch the power to "promote the Progress of Science and useful Arts, by securing for limited Times to Authors and Inventors the exclusive Right to their respective Writings and Discoveries." The United States has become one of the most innovative and prosperous countries in the world in part because of our strong IP system, which helps drive job creation, economic development and prosperity, U.S. competitiveness, and national security. Our IP system is what helps to incentivize and protect the deep investment of time, money, resources, and collaboration needed to solve problems, deliver solutions, and enrich the lives of many Americans and others around the world.

The USPTO supports the global IP community. Our stakeholders are diverse. They include all Americans and global citizens who benefit from technological advances, entrepreneurship, and economic prosperity supported by IP. Our stakeholders include other federal agencies that fund innovations protected by IP or contribute to IP's protection from global and domestic threats. Our stakeholders also include the entire innovation ecosystem, including those firms and individuals that may not have protected IP themselves but make decisions about innovation and competition in response to the IP rights we grant to others. Our customers are a subset of our stakeholders. When we reference customers in this document, we generally mean the inventors, creators, entrepreneurs, small business owners, corporations, attorneys, paralegals, and other IP professionals who engage with us in search of IP rights, education, advice, and through the services offered by the USPTO. By delivering high-quality IP services and advice, we balance the sometimes-competing interests of different groups and aim to maximize benefits to all our stakeholders.

Given that IP rights are largely governed by individual countries, it is important for U.S. companies to protect their ideas and brands in the countries where they plan to do business. To accomplish this, the United States works with other governments to support strong and transparent IP rights. The USPTO helps lead Administration efforts to improve IP protection and enforcement around the world, including by providing education and capacity-building for foreign governments, representing the United States at international forums and organizations, concluding and implementing cooperative agreements with counterpart national IP offices, and supporting the U.S. Trade Representative in negotiating the IP provisions of U.S. trade agreements.



Floyd Smith, a pilot and inventor of the parachute, was inducted into the National Inventors Hall of Fame (NIHF) in 2022.



#### Figure 1: MAP OF THE USPTO HEADQUARTERS AND REGIONAL OFFICES

### Where We Are

The USPTO is headquartered in Alexandria, Virginia. We maintain regional offices in Dallas, Texas; Denver, Colorado; Detroit, Michigan; San Jose, California; and Alexandria, Virginia (located within the USPTO headquarters). The agency employs approximately 13,000 professionals across its headquarters, regional offices, and through our robust telework program that draws talent from across the nation. The USPTO is a majority-minority organization with a highly skilled and dedicated workforce that is committed to delivering excellence to the innovators, creators, entrepreneurs, brand owners, and other IP stakeholders we serve each day, as well as expanding that base of stakeholders for the good of our country.



Visitors gather in the lobby of the Madison building during Community Day 2022, an event that brings the USPTO's diverse employee communities together to celebrate their unique identities and shared interests.

### **ABOUT THIS STRATEGIC PLAN**

MISSION: Drive U.S. innovation, inclusive capitalism, and global competitiveness

> VISION: Unleashing America's Potential

The USPTO 2022-2026 Strategic Plan (hereafter referred to as "the Plan") defines the USPTO's mission to drive U.S. innovation, inclusive capitalism, and global competitiveness. We do this by unleashing America's potential for long-term economic growth, supply chain resiliency, human prosperity, and national security. In other words, we are working to first accelerate the creativity that drives U.S. innovation in all its forms, and second, to bolster the adoption of that innovation in key and emerging technologies while bringing more Americans into the innovation ecosystem. Our ultimate goal is to drive innovation, entrepreneurship, and creativity for the benefit of all Americans and people around the world. Guided by this mission and vision, the Plan offers five goals that we aim to achieve.

For each strategic goal, the Plan offers three key components: objectives, strategies, and key performance indicators (KPIs). Objectives describe a measurable, specific initiative that we will take to accomplish a goal. Strategies are more targeted; they define specific activities our teams will perform to accomplish an objective. Finally, KPIs are change indicators that we can monitor to enable us to objectively measure our progress toward each objective. In some cases, KPIs will measure our own progress toward meeting our objectives. In other cases, KPIs measure external factors that, while not a direct result of our actions, can help us identify if and when we need to alter our strategies to achieve our objectives.

The USPTO is committed to making evidence-based decisions as required under the Foundations for Evidence-Based Policymaking Act of 2018 ("Evidence Act"). The Plan was crafted with those requirements in mind. Both strategies and KPIs allow us to map our progress toward their corresponding objectives and goals.

#### 2022-2026 Strategic Plan

**Goal 1:** Drive inclusive U.S. innovation and global competitiveness

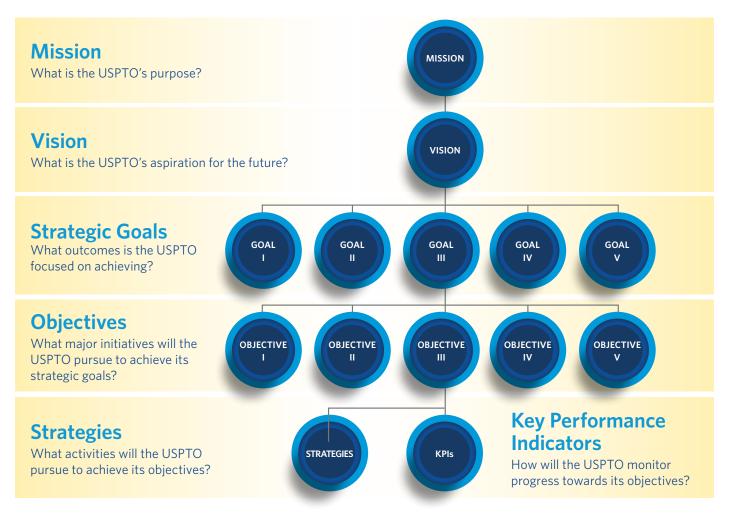
**Goal 2:** Promote the efficient delivery of reliable IP rights

**Goal 3:** Promote the protection of IP against new and persistent threats

**Goal 4:** Bring innovation to impact for the public good

**Goal 5:** Generate impactful employee and customer experiences by maximizing agency operations The infographic below explains the structure of the USPTO 2022-2026 Strategic Plan.

#### Figure 2: USPTO MISSION, VISION, GOALS, OBJECTIVES, STRATEGIES, and KPIs



# **GOAL 1:** Drive inclusive U.S. innovation and global competitiveness

The USPTO plays a critical role in driving access and support for innovators, creators, entrepreneurs, and brand owners across the United States. We want everyone with a novel idea to know they can bring that idea to reality, create a brand, start a company, and secure investment—and that we are ready to help. Whether a veteran, a retiree, someone from a small town with few resources, or someone from a historically underrepresented IP stakeholder community, we want to reach all Americans and encourage their participation in our innovation ecosystem.

One significant way to drive global competitiveness is to ensure all Americans can participate fully in the innovation and entrepreneurial ecosystems that drive economic growth. As we focus on expanded and inclusive innovation, we are mindful that our country will benefit significantly from innovation, creativity, and entrepreneurship in key technology areas, such as those that improve the health and wellness of all Americans; solve world challenges, such as climate change; or advance U.S. competitiveness in emerging technologies, such as artificial intelligence (AI). We, along with every sector of the innovation community, must incentivize more Americans to enter the innovation and entrepreneurial ecosystems, innovate, and bring more innovation to impact for the public good in these fields.

As Federal Reserve Governor and former USPTO Edison Fellow Lisa Cook concluded, "GDP per capita could rise by 0.6% to 4.4% if more women and African Americans were included in the initial stages of the innovation process."<sup>3</sup> One study by the National Bureau of Economic Research estimates that closing the gender gap in patents could increase the U.S. GDP per capita by 2.7%.<sup>4</sup>

To achieve this goal, we will take a multi-pronged approach, engaging key partners within and beyond government both domestically and abroad. For example, we will build on our existing outreach and educational initiatives, including the cross-government, multi-industry Council for Inclusive Innovation (Cl<sup>2</sup>), and through our involvement in the Economic Development Administration's National Advisory Council on Innovation and Entrepreneurship, to serve a broader cross-section of the American people. We will leverage our regional offices to engage and partner with schools and organizations that focus on key technology areas. We will also engage in cross-government and public-private partnerships focused on setting U.S. policy for AI and other emerging technologies. In the health and wellness space, we will continue our deep collaboration with the Food and Drug Administration (FDA). As the world continues to manage complex economic, health, and climate crises, the USPTO will be at the forefront of progress and innovation.

3 Cook, Policies to Broaden Participation.

4 Jennifer Hunt et al., *Why Don't Women Patent?*, National Bureau of Economic Research Working Paper 17888 (Cambridge, MA: National Bureau of Economic Research, March 2012).

**Strategy 1:** Work with federal partners to identify key technologies on which the USPTO should focus and to support innovation and IP protection in those areas

Strategy 2: Develop incentives and programs to encourage innovation in key technology areas, including climate, health, manufacturing, and other critical and emerging technologies

**Strategy 3:** Work to ensure U.S. innovation funded by the government and companies is safeguarded with IP protection

**Strategy 4:** Work with other nations on capacity building, training, and policy development to streamline the path and reduce times to global protection for U.S. inventions

#### Key Performance Indicators

**KPI A:** U.S. innovation, especially in key technology areas, as measured by patent data

**KPI B:** U.S. innovation and entrepreneurship as measured by new business starts, amount of public and private investment in early stage innovators, startup job creation, startup survival rate, and the percentage of new entrepreneurs who launched out of opportunity (or available proxy measures)

**KPI C:** Global data and studies of innovation by nation

**KPI D:** Innovation incentive program data

KPI E: Trademark registration rates, including by new or small businesses

## **OBJECTIVE 1.1:** Enhance the United States' role as a global innovation leader

The USPTO must accelerate the pace of innovation to solve the world's most pressing challenges. As the nation's champion of IP rights, we will reduce barriers to innovation by cultivating access and inclusion in the IP ecosystem. We will enable the access of all interested Americans and facilitate the realization of their full potential by delivering IP-related educational programming to students, educators, innovators, and other community stakeholders, especially those who have been historically underrepresented in the IP ecosystem. We will measure our impact by the number of people we reach and the impact we have on them.

Innovation in key technology areas can strengthen economic resilience, support response to and recovery from current and future pandemics, and introduce green technologies that bolster climate resiliency. We will create domestic and global partnerships that multiply our ability to accelerate access to these innovations. We will expedite IP protection and the ability to attract investment through new and expanded programs that aim to accelerate application and appeal pendency for innovations and new brands in key technology areas. We will expand our existing Patents for Humanity program to further encourage innovators who use gamechanging technology to meet global humanitarian challenges. Program winners receive an acceleration certificate to expedite select proceedings at the USPTO. Publicly recognizing program winners showcases the power of IP to enable visionary creators to both develop and protect affordable, scalable, and sustainable solutions to some of the world's greatest challenges, inspiring future innovation. Building on the success of the patents program, we will explore the feasibility of establishing a parallel "Brands for Humanity" program to incentivize brand owners whose registered trademarks offer solutions to global humanitarian challenges.



Director Vidal delivers remarks about the importance of innovation at the SelectUSA Investment Summit.

#### OBJECTIVE 1.2: Promote inclusive innovation through active engagement and widespread, ready access to IP resources and tools

All Americans should have the opportunity to participate fully in the innovation ecosystem that helps drive our economic growth. The USPTO is committed to providing enhanced access and support to innovators, creators, entrepreneurs, and brand owners across the country. The door to the innovation ecosystem should be open to anyone who has a bold new idea, be it an invention, an entrepreneurial dream, or a game-changing new product so that more people can benefit from the achievements and products enhanced innovation will produce.

The USPTO has a strong track record of nationwide outreach extending from our headquarters in Alexandria, Virginia, to the other four regions that collectively cover our country. We will continue to expand access to innovation by increasing opportunities for all individuals to participate in our innovation ecosystem. Through Cl<sup>2</sup>, we will develop a comprehensive national strategy to increase participation in our innovation ecosystem by encouraging, empowering, and supporting all future innovators. We will build on our existing outreach and educational initiatives by improving the dissemination and usefulness of IP information to first-time users, non-English speakers, and socially and economically disadvantaged individuals. We will work to make all our written materials clear and plainly written, from educational webpages to instructional text within our application filing systems to official communications with applicants. We recognize that it does not matter how many new audiences we bring to the table if they get lost in the process of filing a patent or trademark application. We will engage our stakeholders in a way that allows inventors, creators, and entrepreneurs to self-select how they use our website based on their current knowledge level, and we will tailor our IP services and information resource webpages to meet people where they are and show them where they can go. Where needed, we will offer resources to overcome the digital divide that limits some communities' ability to participate in the IP ecosystem.

As the nation's champion of IP rights, we can reduce barriers to innovation by cultivating access and inclusion in the IP ecosystem. We will enable more Americans to reach their full potential by delivering IP-related educational programming to students, educators, innovators, and other community members, especially those who have been historically underrepresented in the IP ecosystem. To ensure greater access to counsel and to assist in procuring IP protection, we will continue to expand our partner pro bono services and IP law school clinic programs.

We will also enhance collaboration with community sectors, as well as the U.S.'s existing invention education networks within their respective geographies to bring awareness and education on the IP system and innovation. We will continue to work across government and with industry and community partners.

#### Strategies

**Strategy 1:** Execute multifaceted outreach campaigns to incentivize innovation and IP protection

**Strategy 2:** Maximize the development, availability, and accessibility of innovation and IP educational materials, programs, and training

**Strategy 3:** Expand and promote the availability and benefits of our patent pro bono and IP law school clinic programs

**Strategy 4:** Enable expanded opportunities for pro se services through enhanced support and training

**Strategy 5:** Apply federal plain language guidelines to written materials to ensure those who are motivated to acquire IP protection can understand our processes and requirements

#### **Key Performance Indicators**

**KPI A:** Outreach and impact data

**KPI B:** Geographic and socioeconomic innovation and IP data

**KPI C:** Participation rates in pro bono programs for patents and trademarks

**KPI D:** Participation rates in law school clinics for patents and trademarks

**KPI E:** Geographic and socioeconomic diversity data about the individuals reached through pro bono and law school clinic programs

**Strategy 1:** Enhance innovation and IP educational programs and resources and get them into the hands of more Americans

Strategy 2: Integrate innovation and IP training and courses into educational and learning institutions across the country, including in areas with underrepresented IP stakeholders

**Strategy 3:** Expand paid, workbased learning and internship opportunities to high school, college, and law school students

Strategy 4: Work across government to establish a volunteer-based community outreach program for IP education and innovation

**Strategy 5:** Develop online resources, computer programs, and advanced technology to promote innovation and provide broad access to the same

#### **Key Performance Indicators**

**KPI A:** Data related to our engagements with educational, learning, and other institutions and organizations that offer innovation and IP training

**KPI B:** Geographic and socioeconomic diversity data about the individuals reached through our educational programs

**KPI C:** Data related to the USPTO's collaborators for outreach and information exchange

#### **OBJECTIVE 1.3:** Foster an innovation mindset in more Americans, starting with our youth

IP and innovation education are critical to bringing more Americans into the innovation ecosystem. We must engage the next generation while they are young students and continue to provide training and opportunities for them to gain exposure to innovation, entrepreneurship, and IP as they mature.

We have a strong track record of working with K-12 institutions to shape the next generation. We will continue this work with the National Inventors Hall of Fame (NIHF) on their successful Camp Invention summer programs and Club Invention after-school programs. We will continue to be engaged in cross-government efforts around science, technology, engineering, and math (STEM), including the National Science and Technology Council Committee on STEM Education. We also focus on secondary education through our National Summer Teacher Institute and through our ongoing work with community colleges, Hispanic-Serving Institutions, and Historically Black Colleges and Universities. We honor and celebrate the brilliance of college students and their game-changing innovations through NIHF's Collegiate Inventors Competition. We work with the National Academy of Inventors to offer a mentoring platform to connect students with academic inventors on college campuses nationwide. We also host monthly webinars for teachers.

We will continue to provide talented students from diverse communities—who are attending high school, college, graduate school, or law school—with exciting opportunities to develop valuable skills and gain professional experience through our intern, extern, and law clerk programs. We will expand our efforts and work to have innovation and IP training integrated into curriculums across the country.



Director Vidal shares the excitement of a young student participating in Camp Invention.

### **GOAL 2:** Promote the efficient delivery of reliable IP rights

Clear, enforceable patents and trademarks are essential to economic growth, global competitiveness, and promoting innovation, including in key technology areas. The high demand for the USPTO's products and services is one indication of the immense value of IP protection. Since 2000, patent application filings from domestic and foreign entities have more than doubled. During that same time, the number of trademark application filings from U.S. residents nearly doubled, and filings from foreign entities have increased more than 500%.

As America's innovation agency, we understand the importance of delivering timely, efficient services that help innovators, creators, entrepreneurs, and brand owners bring their ideas to impact more quickly and efficiently. Robust and reliable patents and trademarks offer meaningful, enforceable IP protection for those who hold them and those around them who operate in the same competitive landscape. By fostering a robust and reliable system for IP protection, the rights granted by the USPTO and enforced at the nation's borders and in its courts and tribunals incentivize investment of time and money in research and development (R&D), commercialization, licensing, technology transfer, and implementation. Robust and reliable IP is critical to our mission of driving U.S. innovation, inclusive capitalism, and global competitiveness.

To deliver reliable IP services to our applicants and rights holders in a timely manner, we will work to optimize our technology, practices, policies, and rules. Only through thoughtful visioning of what the future could hold will we be able to set a course for change that benefits our workforce and the external IP community.

**Strategy 1:** Better ensure the Patents and PTAB workforces have the needed expertise, guidance, and support to assess patentability

**Strategy 2:** Optimize the strategic integration of AI and robotic process automation (RPA) into the patent application system when proven effective to achieve greater efficiency in examination, including enhanced and more efficient access to prior art

**Strategy 3:** Strengthen the feedback loop between Patents (including CRU) and the PTAB

Strategy 4: Enhance application readiness by promulgating rules and working with patent application filers to improve training and tools for patent prosecution

**Strategy 5:** Continuously enhance training programs to keep pace with emerging issues and challenges

**Strategy 6:** Enhance collaboration between art units to address applications where technologies converge

Strategy 7: Support and enhance expedited examination processes in key technology areas

**Strategy 8:** Explore changes to USPTO procedures to protect and promote U.S. innovation while advancing competition

#### Key Performance Indicators

**KPI A:** Patent statutory compliance, all statutes

**KPI B:** Patent applicants' net promoter score on overall patent examination quality (i.e., applicant survey data)

#### OBJECTIVE 2.1: Issue and maintain robust and reliable patents that incentivize and protect innovation

Issuing and maintaining patents is one of our core services. The USPTO issues patents and maintains them upon receipt of maintenance fees. Our Patent Trial and Appeal Board (PTAB) and the Patents organization's Central Reexamination Unit (CRU) also play a key role in providing an efficient system for amending or voiding any patent claims that overreach and stunt innovation, inclusive capitalism, and global competitiveness.

Recognizing that patent applications are becoming increasingly more complex and that technologies are converging, we will continue to equip our examiners with the guidance, training, tools, advanced technology, and procedural resources they need to meet future challenges. We will also work to ensure that post-issuance challenges to patent rights through the PTAB or CRU help to protect innovation and any investments to commercialize that innovation.

Our future will be marked by ongoing communication, knowledge sharing, and collective problem solving between Patents and the PTAB. This collaboration will enable us to identify and continue to implement guidelines and best practices to serve the patent system.

As part of the Biden Administration's ongoing efforts to ensure the accessibility of medications for more Americans, we are collaborating with the FDA to ensure that the USPTO issues robust and reliable patents that promote and protect innovation and are of proper scope to not improperly delay generic and biosimilar competition. To support this priority, the USPTO will collaborate with the FDA to provide patent examiners with training on publicly available FDA resources that can be used in prior art searches and on the state of the art in the pharmaceutical and biologics fields. The USPTO will also provide new tools for patent examiners to use to search enormous and growing global databases of technical information—including publicly available sources maintained by the FDA—to determine whether similar innovations already exist. The USPTO will also explore ways to improve its procedures to bolster the robustness and reliability of patent rights.

# **OBJECTIVE 2.2:** Issue and maintain accurate and reliable trademark registrations that protect brands and investments

Registering and maintaining trademarks is one of our core services. The Trademarks organization registers trademarks and maintains them upon receipt of maintenance fees and the filing of documentation of continued use of trademarks in commerce. Our Trademark Trial and Appeal Board (TTAB) and our Office of Trademark Examination Policy play key roles in providing individuals, businesses, and the USPTO with effective systems to clear away unused marks from the federal register and foster a robust trademark protection system. The TTAB also handles appeals from refusals to register trademarks and adversary proceedings between parties involving applications or registrations.

Recognizing the great value that trademarks bring to entrepreneurs and businesses directly and the public more broadly, the increased volume and variety of scams that violate our rules and defraud legitimate trademark owners require that we reimagine our internal systems to reinforce the integrity of our processes and maximize efficiency. We will continue to equip our trademark examining attorneys with updated tools, procedures, and clarifying guidance to enhance their ability to effectively examine all applications with solid legal expertise. We will also maximize the use of emerging technologies to streamline our work processes for greater efficiencies, adjust our staffing levels, and refine their core duties to ensure they meet any significant changes in filing volumes and the variety of improper filing behaviors. We will continuously train our examining attorneys, judges, and support staff to equip them with the technological tools and legal clarity to make their work products of the highest quality for applicants, registrants, and appellants. We will work with our stakeholders to define optimal pendency targets for different application and post-registration actions.

#### Strategies

**Strategy 1:** Optimize the strategic integration of Al and RPA into the trademark application system where technology is proven to achieve greater efficiency in examination

**Strategy 2:** Expand the use of non-lawyers, e.g., paralegals or analysts, to handle duties that are not core elements of the trademark examination process

**Strategy 3:** Continuously enhance training programs to keep pace with changing filing demands and with emerging issues and challenges

**Strategy 4:** Improve processing and streamline procedures for existing trademark registrants

#### Key Performance Indicators

**KPI A:** Percentage of applications that employ some combination of AI and RPA during the examination process

**KPI B:** Average processing time for trademark applications

**KPI C:** Work conducted by non-lawyers in the examination process

**KPI D:** Application quality as measured by total quality review data

**KPI E:** Average processing time for registration renewals

Strategy 1: Align examination resources with projected workloads

**Strategy 2:** Reimagine patent examination processes to maximize available efficiencies and take advantage of greater automation and technology solutions

**Strategy 3:** Provide additional application processing (prosecution) options for applicants

#### **Key Performance Indicators**

**KPI A:** Percentage of mailed actions compliant with required patent review timeframes

**KPI B:** Percentage of remaining inventory compliant with required patent review timeframes

#### **OBJECTIVE 2.3:** Improve patent application pendency

Optimal pendency helps inventors and investors bring innovations to impact more quickly. The growing demand for patent services requires that we embrace new ways to deliver these critical IP services.

The USPTO will identify policies, process changes, and technologies to improve patent pendency. Some of those efforts will focus on operational improvements to the patent examination process, including aligning the patent workforce with the incoming workload in the most efficient manner. Other efforts will target improvements to how applicants and other customers engage with the agency and navigate the prosecution process. We anticipate that our customers' needs will change as the innovation ecosystem expands. Empowering our customers to have options for how they engage with us will promote innovation.



Members of the NIHF gather onstage during their induction ceremony.

#### **OBJECTIVE 2.4: Improve trademark application pendency**

Applying to register a trademark is one of the key steps creators, entrepreneurs, and established brand owners take as they move from ideas for new products and services to the marketplace. The USPTO is focused on incentivizing more creativity and product innovation by removing unnecessary impediments or delays that, in turn, will help bring goods and services to impact for the public good more quickly.

We strive to reduce trademark pendency from its current levels. Our recent pendency challenge is born of several years of sustained, robust increases in trademark filings punctuated by an unprecedented, year-long influx of trademark filings that created a backlog of applications awaiting examination. The tightly coupled challenges of increased pendency and a sustained backlog provide a unique opportunity to innovate internally on ways to drive down trademark application pendency. We will approach these challenges by reimagining our own operating posture to nurture innovative efficiency gains and by setting data-driven trademark pendency goals informed by our stakeholders' needs for timeliness and quality. We will realign the trademark workforce to better handle current and forecasted workload fluctuations to achieve optimized pendency goals. We will also explore opportunities to streamline and automate trademark work processes or apply technology solutions.

#### Strategies

**Strategy 1:** Better align trademark resources with incoming and forecasted workload

Strategy 2: Reimagine trademark work processes to maximize available efficiencies and take advantage of greater automation and technology solutions

#### **Key Performance Indicators**

**KPI A:** Average processing time for trademark applications (first action pendency and total pendency)

**KPI B:** Average age of pending application classes prior to first office action or awaiting examination

**Strategy 1:** Provide external patent and trademark user interfaces that enhance and modernize the CX

**Strategy 2:** Enhance tools to support end-to-end electronic services for patent and trademark applicants, holders, registrants, and appellants

**Strategy 3:** Develop multiple options for stakeholders to access information and online tools for patent and trademark filing and maintenance

**Strategy 4:** Adopt knowledge management best practices to become an organization with an adaptive learning and innovation focus to enable future growth and efficiencies

**Strategy 5:** Deploy procedures or information technology (IT) improvements that enable efficient pursuit of appeals and trial cases

**Strategy 6:** Apply plain language best practices to make information and processes clearer to applicants, which will reduce applicant errors and administrative burden on the USPTO

#### **Key Performance Indicators**

**KPI A:** Efficiency gains via the use of technology

**KPI B:** Percentage of applicants satisfied with the patent and trademark application user experience

# **OBJECTIVE 2.5:** Optimize patent and trademark application processes to enable efficiencies for applicants and other stakeholders

The IP environment of the future is likely to be marked by rapid technological changes, increasing stakeholder demands, and the proliferation of information across international borders. We will continually reevaluate whether our current application systems, processes, and ways of working still make sense for a more dynamic IP environment.

To remain relevant and continue to deliver high-value services to our customers and our wider stakeholder base, we will apply lessons learned from ongoing customer experience (CX) efforts to further optimize our application processes for both patents and trademarks. Streamlining our processes, implementing more userfriendly tools, increasing our use of plain language, and expanding end-to-end electronic filing to more of our services will enable ease, efficiency, and confidence in our processes and their outcomes. We will increase access to information around patent and trademark services by offering multiple channels to access our resources and tools, in addition to using best practices for knowledge management. Our efforts to innovate for efficiency will extend from incoming applications through maintenance, trials, and appeals.



Students gather in the Clara Barton Auditorium to learn more about innovation using EquIP HQ, an invention education website with content tailored to each grade level, from kindergarten through high school.

### **GOAL 3:** Promote the protection of IP against new and persistent threats

Our fundamental purpose is to provide stable, reliable, and predictable IP rights for those who receive a patent or a trademark registration. One of our top priorities is to protect patent and trademark owners from fraud, theft, and abuse from those intent on stealing their proprietary ideas, their designs, their brand identities, and their livelihoods. By reinforcing IP protections and deterring fraudulent practices, we will bolster confidence in America's IP ecosystem.

Criminal schemes involving IP and IP-protected goods and services continue to evolve and become increasingly sophisticated. We will advocate for best practices in the protection and enforcement of IP rights by partnering with domestic and international law enforcement agencies. Although we do not have the legal authority to sue or prosecute those who attempt to defraud our IP-holding stakeholders, we will continue to actively work with other federal agencies, such as DOC's Office of the Inspector General (OIG), the Department of Justice (DOJ), the Federal Trade Commission, and the United States Postal Inspection Service, to help raise awareness of fraudulent activity and fight back. We will continue to collaborate with these and other U.S. government agencies to deliver programs at home and empower our IP attachés working abroad to advocate for more streamlined and effective IP protections and enforcement protocols. We will also work across government, including with Congress, to foster and protect innovation, and work with the courts to increase legal clarity and reliable IP rights.

A foundational step in protecting the nation's IP is to optimize our internal business processes and practices, workforce, and technology to reflect mature risk management practices, strong cybersecurity protocols, and a culture of continuous improvement to detect and prevent practices that compromise the integrity of the IP ecosystem. We will train our workforce and equip them with tools to help identify scams and bad actors while we continue to leverage technology to support our deterrence goals.

We recognize that IP violations and abuses or misuses of our IP systems cut against our mission and objectives. They harm consumers, create significant financial losses for individuals and businesses, and undermine U.S. competitive advantages. The USPTO deters and mitigates these violations through strong internal processes, domestic and global partnerships, education, advocacy, training, and policymaking.

**Strategy 1:** Analyze filing behavior, including micro or small entity designations, to detect and curb any abuses

Strategy 2: Clarify, revise, and formalize appropriate use of discretion in AIA trial proceedings to address and deter process abuse and promote alignment with the USPTO's mission and the intent of the AIA

**Strategy 3:** Deliver educational resources, outreach, and training to inform and educate IP stakeholders on PTAB proceedings

#### **Key Performance Indicator**

**KPI A:** Policy (guidance, precedent, rulemaking) or decisions issued to address abusive patent behaviors and corresponding training

## **OBJECTIVE 3.1:** Protect patents from fraudulent and abusive behaviors

The USPTO will identify and address scams, suspicious activities, and behavior that thwarts our mission to drive innovation for the good of the American people and the world. We will be vigilant about searching for and identifying any scams or abuse in the patent application process, including erroneous or suspicious designations of micro or small entity status, designations that have become even more valuable with the enactment of the Unleashing American Innovators Act of 2022, which increased the value of patent application fee discounts for micro and small entities.

We will also work to address abuses or behavior that does not advance the USPTO's mission as related to the PTAB. In 2011, the Leahy-Smith America Invents Act (AIA) established new post-grant proceedings "to establish a more efficient and streamlined patent system that will improve patent quality and limit unnecessary and counterproductive litigation cost." Based on the USPTO's experience administering this legislation, we recognize that AIA proceedings include the potential for inefficiency and gamesmanship. As such, we are taking steps to prevent abusive behaviors from arising in these proceedings, as well as activity that does not advance the USPTO's mission. We will continue to educate and inform our stakeholder community about the PTAB's work through the Boardside Chat webinar series that offers opportunities for practitioners to ask questions and receive answers about best practices before the PTAB. We will also continue to create and revise education and outreach materials to reach broader audiences. The USPTO will continue to issue precedential and informative decisions about PTAB rules and practices to enhance procedural clarity. We will also investigate abuses and take appropriate legal action to strengthen our capacity to fight against improper and fraudulent actions.

# **OBJECTIVE 3.2:** Protect the integrity of the trademark register

The trademark register should reliably reflect marks in use in commerce, allowing businesses to better position and differentiate their offerings. Register integrity is critical in preserving the trust brand owners have in the IP protection system; confidence spurs their willingness to expand their competitive presence in the local and global economies. The USPTO protects the integrity of the register by combating and mitigating scams and suspicious activities aimed at the trademark register and those stakeholders who rely on it.

We will invest in new or enhanced policies, procedures, and technologies to identify and mitigate threats to the register's integrity, including by maturing our adoption of the new and updated tools the Trademark Modernization Act (TMA) provides, and by evolving our identity verification processes to stay ahead of the scams and schemes of bad actors. We will expand the volume and variety of resources we deploy to protect the trademark register, including by partnering domestically and globally with IP offices, governments, and other stakeholders. We will clearly communicate the variety of resources we offer our stakeholders to combat and respond to scams and better protect the public benefits of IP rights.

#### Strategies

**Strategy 1:** Increase the USPTO's capacity to fight trademark scams

Strategy 2: Promote the nonuse cancellation remedies available under the TMA

**Strategy 3:** Evolve the trademark identify verification processes, where necessary

#### **Key Performance Indicators**

**KPI A:** Policy (e.g., guidance, precedent, rulemaking) or decisions to address abusive trademark behaviors

**KPI B:** Frequency of use of register protection tools



Student finalists in the 2022 Collegiate Inventors Competition, an annual competition for college and university students and their advisors, enjoy refreshments during a break.

**Strategy 1:** Collaborate across the federal government to conduct awareness-raising programs in the United States about the dangers of piracy, counterfeiting, and theft of trade secrets

**Strategy 2:** Provide impactful advice to the President, through the Secretary of Commerce, and federal agencies on IP issues

**Strategy 3:** Partner with domestic law enforcement agencies to provide training on IP enforcement

#### **Key Performance Indicators**

**KPI A:** Data related to efforts undertaken with other agencies to address IP enforcement

**KPI B:** Impact of USPTO-led awareness-raising programs (net promoter score)

#### OBJECTIVE 3.3: Improve domestic IP enforcement and reduce domestic IP crime and infringement

A whole-of-government approach and public-private partnerships are critical to combatting domestic IP criminal activity, including piracy, counterfeiting, and theft of trade secrets. The USPTO collaborates with partners across the federal government, including DOC's OIG, DOJ, Department of Homeland Security, and Department of State to reduce IP crime. We will facilitate the frequent exchange of information across agencies and deliver training to raise awareness of common crimes and infringement activities. Additionally, we will empower businesses to participate in IP enforcement activities by delivering education and training through our public-private partnerships.



USPTO Deputy Director Derrick Brent (right) participates in a panel discussion.

#### OBJECTIVE 3.4: Improve global IP enforcement and reduce global IP crime and infringement

The USPTO provides leadership, advocacy, and technical expertise to strengthen IP enforcement across the world. We deliver training through the Global Intellectual Property Academy; exchange ideas with international partners in the Trademark Five; support <u>STOPfakes.gov</u> and the "Go for Real" campaign; conduct a China IP Road Show series; and engage in many more large-scale and targeted efforts in partnership with our international stakeholders. To continue building capacity for IP enforcement, we will participate in relevant policy discussions with global partners; deliver additional training and expand our reach with more virtual options; and conduct more impactful IP crime awareness campaigns.

#### Strategies

**Strategy 1:** Provide training and technical assistance to foreign government and law enforcement officials to enhance IP protection and enforcement systems

**Strategy 2:** Conduct awareness-raising programs in collaboration with international partners about the dangers of piracy, counterfeiting, and theft of trade secrets

#### **Key Performance Indicators**

**KPI A:** Percentage of foreign law enforcement officials who report satisfaction with the USPTO's enforcement training and technical assistance programs

**KPI B:** Number of countries whose officials participate in USPTO programs on piracy and anti-counterfeiting

**Strategy 1:** Implement, defend, and support legal and policy positions where rule changes or additional consistency and clarity would better incentivize and protect innovation, especially in key and emerging technologies

**Strategy 2:** Monitor and continue engagement on dynamic IP issues in Congress and in the courts

**Strategy 3:** Engage other U.S. government agencies and non-governmental stakeholders on policy and legislation that improves the IP system

#### **Key Performance Indicators**

**KPI A:** Impact of USPTO-led actions to enhance legal clarity through legislation or court action

**KPI B:** Issuance of guidance, rules, and decisions to increase clarity and openness

# **OBJECTIVE 3.5:** Support the development and enforcement of clear IP laws

Consistency and clarity in the application of our IP laws is a critical pillar of reliable IP rights. As the Executive Branch's technical expert on IP issues, we also will proactively identify opportunities to support the USPTO's mission with officials at the federal, state, and local levels and with stakeholder groups. Leveraging strong relationships with DOC, the Office of Management and Budget, other federal agencies and entities, and Congress, we will work across government to foster and protect innovation.

Our talented workforce of IP attorneys, policy experts, and IP operations experts will provide data, insights, and technical expertise to ensure that proposed laws, policies, and practices are grounded with a clear understanding of downstream impacts. We will also work closely with the judicial system at every level to support increased legal clarity and reliable IP rights.



Vaishali Udupa, the USPTO Commissioner for Patents, delivers remarks at the National Inventors Hall of Fame Museum.

# **OBJECTIVE 3.6:** Work with and on behalf of stakeholders to enable them to better protect their IP

Once we issue a patent or register a trademark, the work to protect that right rests with the patent holder or trademark registrant. While the USPTO does not have a formal enforcement role, we stand ready to enable IP owners to derive maximum value from their investment in IP. The USPTO already offers significant education and outreach events to IP stakeholders about how to protect their IP as they shift from idea to execution. We will continue these efforts and expand upon them to reach bigger and more diverse audiences, especially first-time IP owners.

The USPTO will also continue to develop and enhance IP rights toolkits to provide detailed information about protecting and enforcing IP rights in specific markets, along with contact information for local IP rights offices abroad and U.S. government officials available to assist interested parties. We will also continue our engagement with STOPfakes.gov, the U.S. government's one-stop shop for tools and resources on IP rights. STOPfakes.gov is particularly focused on supporting small- and medium-sized enterprises, as well as consumers, government officials, and the general public. These enterprises are the backbone of U.S. competitiveness. When they fall victim to IP theft, scams, and fraud, they threaten American jobs, weaken the competitiveness of U.S. employers, and decrease the public good stemming from protected IP.

For decades, many practitioners and scholars have raised concerns about the high cost of IP infringement litigation, particularly for small- and medium-sized enterprises and those owned by traditionally underrepresented groups. One suggestion that continues to emerge is the feasibility and prospective value of small claims courts for patents and trademarks. Analysis to date has been mixed. The USPTO is exploring this issue yet again given the current IP climate. We will continue to partner with the Administrative Conference of the United States. We will conduct an independent study of issues associated with and options for designing small claims courts for patents and trademarks. We will then collect and analyze public comments on these proposals and submit a report to Congress that addresses, among other topics, whether there is a need for small claims court, the feasibility and potential structure of each court, and the relevant legal, policy, and practical considerations in establishing a small claims court for either patents, trademarks, or both.

#### Strategies

Strategy 1: Equip new IP owners with information on how to efficiently and effectively protect their IP

**Strategy 2:** Work with online sellers and others on more efficient and effective ways for IP holders to protect their IP

Strategy 3: Investigate small claims courts for patent enforcement

Strategy 4: Investigate small claims courts for trademark enforcement

#### **Key Performance Indicators**

KPI A: Number of IP stakeholders reached with information on enforcement best practices

**KPI B:** Number of IP stakeholders reached with ways to make IP protection more effective and efficient

KPI C: Status of congressional report on small claims courts for patents and trademarks

### **GOAL 4:** Bring innovation to impact for the public good

Innovation is a critical driver of the U.S. economy. Industries that intensively use IP generate nearly \$8 trillion in GDP and account for 63 million jobs, 44% of all U.S. jobs, according to the third edition of the USPTO's "Intellectual Property and the U.S. Economy" report. IP-intensive industries also helped to indirectly support an additional 15.5 million jobs.<sup>5</sup> These jobs are in non-IP-intensive industries that supply goods and services (i.e., the supply chain) as intermediate inputs to IP-intensive industries.

The USPTO is focused on driving innovation for long-term economic growth, supply chain resiliency, prosperity, and national security. To help do that, more IP-protected ideas, creativity, companies, and brands should be adopted and brought to impact for the public good. Getting IP-protected goods and services into the hands of those who can benefit from them—directly or indirectly—is a critical component of U.S. innovation, inclusive capitalism, and global competitiveness.

We will expand our offerings and partnerships to help those pursuing IP protection identify available funding sources—public and private—to bring their innovations to impact for the public good. We will continue to support a strong IP system that encourages innovation in high-impact sectors. We will incentivize innovations in key technology areas such as healthcare, manufacturing, and climate protection. To further promote U.S. competitiveness and economic growth, we will partner with agencies that fund R&D and provide IP education and outreach to drive federally funded innovations to impact for the American people.

We will also advocate for policies that support the creation, protection, and enforcement of IP rights both domestically and abroad. As a leader in the global IP ecosystem, the USPTO will provide expertise to IP stakeholders in the public and private sectors to facilitate the adoption of favorable global IP policies and best practices that serve our diverse stakeholder needs.

# **OBJECTIVE 4.1:** Help innovators, entrepreneurs, and creators identify available funding sources

Access to grants, loans, tax incentives, and investments helps propel innovations from concept to market deployment. To maximize the inclusivity of the innovation ecosystem, some inventors, entrepreneurs, and brand owners will require assistance to secure funding to bring their ideas to reality and guard against costly infringement litigation.

The USPTO issues and registers IP protections that often underlie a successful "goto-market" strategy. Rather than start anew, we will collaborate with other federal agencies and private-sector partners to connect potential innovators, entrepreneurs, and creators—including trademark registrants and patent grantees—with financial resources. For example, in 2022, President Biden signed the Inflation Reduction Act, which, among other benefits, enables federal loans and loan guarantees for energy projects in the United States that utilize innovative technology to reduce, avoid, or sequester greenhouse gas emissions.

Working with partner agencies and existing funding channels, we will target outreach and industry networking to engage and educate innovators and brand owners about federal funding opportunities. We will also offer outreach and education about the role, value, and impact of IP to differentiate and strengthen value propositions, particularly when discussing plans with potential funders and licensees. Without access to funding, many entrepreneurs, creators, and brand owners remain shut out of the innovation ecosystem, which ultimately hurts the country. Strengthening the visibility and value of our services to both innovators and prospective investors will expand IP's reach across a broader swath of the American population.

#### Strategies

**Strategy 1:** Partner with other federal agencies and private sector entities to connect inventors, creators, entrepreneurs, and brand owners to IP information and tools

**Strategy 2:** Offer targeted outreach and networking resources to link potential applicants, emerging innovators, and entrepreneurs with potential funders and licensees

**Strategy 3:** Help critical domestic industries better understand how to enable maximum competition and deliver products to the marketplace

#### Key Performance Indicator

KPI A: Data related to connecting inventors, creators, entrepreneurs, and brand owners to IP resources, including cross-government collaboration

**Strategy 1:** Strengthen partnerships with federal R&D and grant-making agencies to encourage and develop IP protection for federally funded innovations

Strategy 2: Establish education and outreach strategies about the value of IP protections for federally funded innovations

#### **Key Performance Indicators**

KPI A: Number of federal R&D and grant-making agencies that the USPTO has engaged on enhanced IP protection

**KPI B:** Patent applications filed to protect IP developed with government funding

### **OBJECTIVE 4.2:** Promote the protection and domestic deployment of federally funded innovations

The fiscal year (FY) 2022 President's Budget proposed \$171.26 billion, a 9% increase over the FY 2021 request, in total R&D across the federal government. Federal investment in R&D helps to support the type of exploration and discovery that ultimately could lead to innovative products that may warrant IP protections like patents and trademarks. Such innovative products may also warrant action and investments that promote domestic deployment so more Americans can reap their benefits.

The USPTO will advocate for the protection and domestic deployment of federally funded IP by partnering with government entities that fund R&D, such as the Department of Defense, National Science Foundation, and National Institutes of Health, among others. Working through these partners, we aim to increase collective knowledge about the value of IP protections in general and specifically for federally funded innovations.



Director Vidal and Commissioner for Trademarks David Gooder take questions from the audience.

# **OBJECTIVE 4.3:** Provide leadership to foster domestic and global ecosystems that support innovation

The USPTO is an influential leader within the domestic and global innovation ecosystems. By strengthening our existing relationships with key organizations across the global IP landscape, we will maximize our reach as we advocate for laws, policies, and treaties that promote innovation and defend IP rights.

To encourage policies that promote innovation domestically, we will advocate across the U.S. government and in Congress for IP studies to identify best practices in the interest of the public good, including the impacts of IP on innovation, competition, employment, public health, and the U.S. economy. We recognize the need to assess and support policies that accurately reflect IP's role and impact in the global competitive landscape. Globally, we will continue to engage international partners, including the World Intellectual Property Organization, and with international standards bodies to promote pro-innovation and pro-IP policies. Further, we will substantiate our advocacy efforts with data that informs decision-making by conducting studies and evaluations to inform IP policies and practices.



Students posing in front of their banners at the Collegiate Inventors Competition.

#### Strategies

Strategy 1: Promote the development of policies that improve the IP system, including by working with Congress, other U.S. government agencies, and other institutional stakeholders

**Strategy 2:** Support the Administration in negotiating robust IP provisions in trade and other agreements and monitor compliance

**Strategy 3:** Increase international worksharing efforts and promote harmonization of procedural processes between foreign IP offices

Strategy 4: Conduct economic studies on the intersection of IP and competition, employment, public health, and the U.S. economy to better inform IP policymaking

#### **Key Performance Indicators**

**KPI A:** Percentage of prioritized countries for which IP country teams have made progress on at least three of the four performance criteria specified in Strategic Objective 1.5, Strategy 4 in the DOC Strategic Plan 2022-2026

**KPI B:** Data related to international IP-related capacity building, support, and training

### **GOAL 5:** Generate impactful employee and customer experiences by maximizing agency operations

The USPTO requires a diversely talented workforce that is equipped to deliver high-quality, exemplary service. While welcoming talent that reflects the diversity of the American people, we will support our workforce's professional development by providing employees with best-in-class training and opportunities to grow as leaders as part of a workforce that values health, wellness, community connections, and innovation. We will engage leaders to pursue ongoing learning on management and leadership best practices aimed at attracting and retaining the workforce of the future. We will equip employees with the tools, training, equipment, and knowledge they need to be successful in their careers while remaining able to invest time and attention in their health and personal pursuits.

To maximize agency operations, we will invest in learning about and implementing best practices in CX. We understand that positive CX is usually an outcome of positive and impactful employee experiences, so our efforts here will align, and we will share learnings across the two audiences. Implementing a modern IT infrastructure will increase accessibility to and the quality of our patent and trademark services for employees, applicants, and rights holders, among other stakeholder groups, while mature data analytics capabilities and optimized financial management practices will enable us to align our resources to achieve our strategic goals and provide exceptional service and organizational excellence.

# **OBJECTIVE 5.1:** Create employee experiences that balance productivity, wellness, inclusion, and community connectedness

Like nearly every employer, the COVID-19 pandemic challenged the USPTO to reimagine the future of work for our approximately 13,000 employees. Pre-pandemic, the USPTO's mature and extensive telework options were a competitive advantage that we leveraged to attract and retain talent. Throughout the pandemic, our telework-capable workforce and significant technology investments enabled us to continue to serve the IP community. Now, as the labor market tightens and more employers (government and private sector) adopt permanent telework programs and other work-life benefits to attract top-tier talent, we must pivot to redefine our value as an employer of choice.

The USPTO will continue to offer a flexible work environment that enables employees to balance productivity and career success with personal success. We will also cultivate a workforce that reflects the nation's diversity and values individuals. We will nourish the talent pipeline by inviting students and early career professionals into internships, externships, and fellowships when available. We will also prepare our existing workforce for the future by using career development programs, online training options, coaching, mentoring, and temporary work opportunities to re-skill, up-skill, and expand employees' knowledge of potential career paths and opportunities, including internal succession pathways.



Hinda Miller, Polly Smith, and Lisa Lindahl were inducted into the NIHF in 2022 for inventing and patenting the sports bra to decrease discomfort for female runners.

#### Strategies

**Strategy 1:** Provide employees equitable time, training, and tools needed to perform their jobs successfully and meet the demands of the future

**Strategy 2:** Establish strategies and processes to support thoughtful leadership succession planning and upward career mobility via employee skill development, feedback, coaching, and mentorship

**Strategy 3:** Adopt wellness and community engagement policies, practices, and programming to position the USPTO as a federal government leader for employee wellness, safety, and community connectedness

**Strategy 4:** Invest in programming and accessible technology that promotes engagement and belonging while enabling employees to form meaningful connections

**Strategy 5:** Foster agency-wide DEIA learning and commitment through ongoing management and leadership trainings and accessible, inclusive, and engaging employee events and awareness campaigns

**Strategy 6:** Create engaging and inclusive campaigns for employment opportunities, including paid internships, externships, and fellowships, that will nurture a diverse pipeline of new talent into the USPTO

**Strategy 7:** Engage the Chief DEIA Officer and DEIA Ambassadors & Advisors Council to support and sustain inclusive and equitable hiring, development, and advancement practices for all USPTO talent

#### **Key Performance Indicators**

KPI A: Annual voluntary, non-retirement employee separation data and exit survey results

**KPI B:** Employee engagement and satisfaction data

**KPI C:** Employee survey data related to career development, mentoring, and coaching programs

**KPI D:** Data and feedback from enrollees in paid internships and externships

KPI E: DEIA engagement and other training programs and participation rates for supervisors and managers

**KPI F:** Annual employee representation trends by level, disaggregated by demographics where available As part of its 2022-2026 Strategic Plan, DOC established an objective to optimize its diversity, equity, inclusion, and accessibility (DEIA) practices to build a workforce that reflects the diversity of the American public. The USPTO strives to match this commitment and be a model employer for DEIA practices. We will build upon our existing diversity and foster greater inclusion to empower our workforce to serve the IP community successfully. We will research and implement leading-edge practices related to hiring, development, advancement, accessibility, and retention, based on behavioral science research and data, to better integrate DEIA practices throughout the agency, following DOC's lead where possible. Our culture will prioritize empathy, inclusiveness, and responsiveness to enable employees to feel valued, supported, and empowered.

Throughout all our efforts, we will track employee experience and outcomes using data gleaned from formal surveys, training evaluations, and recruiting and retention records. The USPTO will remain an employer of choice throughout the coming years by embracing a culture of continuous improvement and internal innovation.



Secretary Raimondo poses for pictures with staff of the Community Engagement Division.

# **OBJECTIVE 5.2:** Equitably deliver exceptional customer experiences

We strive to provide exceptional CX to the hundreds of thousands of inventors, creators, entrepreneurs, small business owners, corporations, attorneys, paralegals, and other IP professionals we serve each year. As a designated high impact service provider (HISP) of federal government services, the USPTO conducts yearly CX capacity assessments and service improvement action planning in areas such as value, service quality, delivery quality, reliability, consistency, and ease of doing business. We also publicly report satisfaction and trust data quarterly from our customers who are requesting and receiving IP services.

We will continue our commitment to CX as part of our HISP obligations and expand on our existing efforts, which include new customer engagement tools and outreach to more diverse stakeholders. We will boost our organizational capacity by implementing best practices for internal processes, engagement strategies, feedback gathering, and internal and external communications. Specifically, we will use plain language in our content to bolster accessibility and understanding of our services. We will continuously ask our customers and other stakeholders how we are doing and what we can do better to deliver an outstanding CX. With customer-focused data and insights, we will refine and continuously improve our offerings.

#### Strategies

**Strategy 1:** Incorporate CX best practices into the design and delivery of Patents and Trademarks products and services

Strategy 2: Enhance the USPTO's CX capacity and commitment to equitable CXs

**Strategy 3:** Use CX surveys to collect insights about USPTO processes from diverse and varied customers

**Strategy 4:** Train employees to use plain language to communicate clearly and enhance engagement with customers throughout the application process and beyond

#### **Key Performance Indicators**

**KPI A:** Customer satisfaction and feedback data

**KPI B:** Data related to training and implementation of CX principles and plain language practices

**Strategy 1:** Leverage costeffective, modern cloud technology to deliver secure and resilient systems

Strategy 2: Invest in our IT workforce's technical knowledge, skills, and abilities

Strategy 3: Use automation and AI to enhance business processes

**Strategy 4:** Use emerging technologies to enhance business capabilities

**Strategy 5:** Integrate cybersecurity throughout the product life cycle

**Strategy 6:** Follow usability and plain language best practices in designing and maintaining IT systems

#### **Key Performance Indicators**

KPI A: Percentage of internal and external users satisfied with business capabilities provided by IT systems, as measured by surveys

**KPI B:** Percentage of IT workforce trained in development, security, and operations principles and practices

KPI C: Percentage of critical security incidents resolved within a prescribed service level agreement

KPI D: Percentage of eligible products using cloud technology

# **OBJECTIVE 5.3:** Develop modern IT infrastructure and applications

As a production-oriented entity, the USPTO relies upon IT as a mission-critical enabler for every aspect of the agency's operations. The quality, efficiency, and productivity of USPTO operations correlate with the performance of our IT solutions and the underlying infrastructure on which they operate. The USPTO's technology priorities are application and infrastructure resiliency, enhanced security, and adoption of cloud technologies.

As we strive to bring technological innovations to impact for our diverse stakeholder community, we will harness emerging technologies to improve operational efficiency and promote mission fulfillment. We will increase our IT workforce's capacity and skill sets to properly develop and manage cutting-edge technologies as we shift away from maintaining costly legacy systems. We will empower staff to choose learning engagements around emerging technologies and best practices in development, security, and operations. We will shift our culture to prioritize security and risk mitigation at all levels of the IT community.



Director Vidal swears in Deputy Director Brent in a ceremony in the National Inventors Hall of Fame Museum in 2022.

#### OBJECTIVE 5.4: Expand opportunity, discovery, and accountability through greater data maturity

The USPTO is a data-driven organization. Data and analytics are foundational to our posture as a continuously improving organization. From metrics such as human capital trends in hiring, retention, and engagement to benchmarking pendency, quality, and financial management, data is at the core of our strategic decisionmaking process.

Strong data governance and data management practices further enhance our ability to execute the agency's mission and protect IP. Balancing efficient data access with data security is key to our long-term success; so too is equipping our workforce to become more confident and skilled in using data to support strategic and operational decision-making. Maturing data fluency and data skills more deeply across all levels of the USPTO will bolster an evidence-based culture characterized by sound decision-making and efficient use of resources.

#### Strategies

**Strategy 1:** Establish shared data management practices across the enterprise

**Strategy 2:** Enable efficient and secure data access

**Strategy 3** Improve data collaboration, fluency, and skills

#### Key Performance Indicators

KPI A: Percentage of Federal Data Strategy practices deployed

KPI B: Percentage of employees who have completed at least one data skills training

KPI C: Percentage of employees satisfied with access to data required to perform official duties

**Strategy 1:** Strategically balance revenues and costs to optimize mission return and mitigate financial and operational risks

**Strategy 2** Enable sound, data-driven, enterprise financial management decisions

**Strategy 3:** Demonstrate sound stewardship of fee setting authority

Strategy 4: Prioritize operational innovations in resource allocation decisions

#### Key Performance Indicator

**KPI A:** OR balances for patents and trademarks

#### **Objective 5.5: Resource mission success**

The USPTO charges fees for most of its products and services. To deliver the best value to our fee-paying customers while supporting the broader interests of all our stakeholders, we must be effective stewards of our resources and operate as a highly efficient organization. As a fully user fee-funded agency, we make datadriven decisions to align our spending priorities with fee revenue projections to meet workload requirements and maintain sufficient operating reserve (OR) levels. The USPTO maintains two ORs: one for patents and another for trademarks. The ORs are a U.S. Government Accountability Office best practice for user fee-funded government agencies. The ORs enable the USPTO to predictably finance the agency's daily operations and mitigate financial risks, such as a continuing resolution, a lapse in appropriations, or changes in the economy.

Fee setting authority provides the USPTO with the necessary flexibility to set and adjust fees given financial, operational, and policy considerations. In addition to the ORs, it is another tool that enables us to resource mission success. The USPTO first gained full fee setting authority in the 2011 AIA (Pub. L. 112-29). The authority was extended in the Study of Underrepresented Classes Chasing Engineering and Science Success Act of 2018 (Pub. L. 115-273). We will continue to be a good steward of this authority so it may be extended again or made permanent before it expires in 2026.

We will continue to balance revenues with spending strategies to optimize mission objectives and mission support needs while mitigating risk using right-sized OR balances. We will ground our financial management decisions in sound, data-driven practices. We will strategically allocate our resources to accomplish our mission and continuously improve operations.



Director Vidal delivers remarks at the NIHF induction ceremony in 2022.

### APPENDIX A: Acronyms

- AI: Artificial intelligence
- AIA: Leahy-Smith America Invents Act
- Cl<sup>2</sup>: Council on Inclusive Innovation
- CRU: Central Reexamination Unit
- **CX:** Customer experience
- DEIA: Diversity, equity, inclusion, and accessibility
- **DOC:** Department of Commerce
- DOJ: Department of Justice
- **FDA:** Food and Drug Administration
- FY: Fiscal year
- **GDP:** Gross domestic product
- HISP: High impact service provider
- IP: Intellectual property
- IT: Information technology
- NIHF: National Inventors Hall of Fame
- OIG: Office of the Inspector General
- OR: Operating reserve
- **PTAB:** Patent Trial and Appeal Board
- R&D: Research and development
- RPA: Robotic process automation
- STEM: Science, technology, engineering, and math
- **TMA:** Trademark Modernization Act
- **TTAB:** Trademark Trial and Appeal Board
- USPTO: United States Patent and Trademark Office

### **APPENDIX B:** Statutes, significant legislation, and relevant executive orders

#### The duties of the USPTO, per federal statute, are:

35 U.S.C. section 2

- (a) IN GENERAL.—The United States Patent and Trademark Office, subject to the policy direction of the Secretary of Commerce—
  - (1) shall be responsible for the granting and issuing of patents and the registration of trademarks; and
  - (2) shall be responsible for disseminating to the public information with respect to patents and trademarks.

#### Significant Legislation

- Unleashing American Innovators Act (UAIA) of 2022: The UAIA directs the USPTO to take prescribed actions to enhance access and inclusivity in the patent system by increasing outreach efforts, developing programs to help first-time and underresourced inventors, and lowering patent application fees for small businesses and micro entities.
- Patents for Humanity Improvement Act of 2022: The Patents for Humanity Improvement Act codifies into law the Patents for Humanity Award, which was first launched in 2012. The award is the USPTO's top honor for patent applicants devising game-changing innovations to address long-standing humanitarian and development challenges.
- Trademark Modernization Act (TMA) of 2020: The TMA went into effect in December 2021. The TMA provides individuals, businesses, and the USPTO with tools to clear away unused registered trademarks from the federal trademark register. Additionally, the TMA creates provisions for the USPTO to move applications through the registration process more efficiently.
- Study of Underrepresented Classes Chasing Engineering and Science (SUCCESS) Act of 2018: The SUCCESS Act directs the USPTO to study and report to Congress on the number of patents applied for and obtained:
  - » By women, minorities, and veterans; and
  - » By small businesses owned by women, minorities, and veterans.
  - The USPTO must provide legislative recommendations to increase the number of women, minorities, and veterans who participate in entrepreneurship activities and apply for patents. Additionally, the bill amends the AIA to extend for eight years the authority of the USPTO to set and adjust patent fees.

Leahy-Smith America Invents Act (AIA) of 2011: The AIA was signed into law in September 2011. The key components of the act include provisions for transitioning to the First Inventor to File system, improving patent quality, improving administrative challenges of patent validity, providing more certainty in damages calculations, creating a supplemental examination process, providing the USPTO temporary fee setting authority, and banning tax patents.

#### **Relevant Executive Orders**

- Executive Order 14058, Transforming Federal Customer Experience and Service Delivery to Rebuild Trust in Government: Directs agencies to collect and use feedback from the American people to design and deliver federal government programs, processes, and services more equitably and effectively.
- Executive Order 14036, Promoting Competition in the American Economy: Establishes a whole-of-government series of initiatives across numerous federal agencies to tackle some of the U.S. economy's most pressing competition problems.
- Executive Order 14035, Diversity, Equity, Inclusion, and Accessibility in the Federal Workforce: Establishes a framework for promoting, measuring, and maintaining diversity, equity, and inclusion in federal hiring and employment practices.
- Executive Order 14030, Climate-Related Financial Risk: Requires the formulation and implementation of a government-wide strategy to assess and disclose climate-related financial risk.
- Executive Order 14002, Economic Relief Related to the COVID-19 Pandemic: Instructs agencies to identify actions they may take to address the economic crisis stemming from the COVID-19 pandemic.
- Executive Order 13985, Advancing Racial Equity and Support for Underserved Communities Through the Federal Government: Outlines procedures for agencies to track and assess the impact of agency policies and programs on equity outcomes, including data gathering for equity measures.



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