Professional Responsibility for Patent Practitioners

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Authority for OED’s Regulation of Conduct

• 35 U.S.C. § 2(b)(2)(D): “The Office may establish regulations, not inconsistent with law, which….
  
  (D) may govern the … conduct of agents, attorneys, or other persons representing applicants or other parties before the Office….”

• Practitioners are subject to discipline for not complying with USPTO regulations, regardless of whether their conduct was related to practice before the Office:
  
  − Attorney reprimanded and placed on 1 year probation after being sanctioned by EDNY for noncompliance with discovery orders. Fed. Cir. affirmed sanction and found his appellate brief to contain “misleading or improper” statements. In re Hicks (USPTO D13-11).
  
  − Patent agent excluded for misappropriation of non-profit organization’s funds. In re George Reardon (USPTO D12-19).
The USPTO Rules of Professional Conduct

• Final Rule published on **April 3, 2013**
  • 78 Federal Register 20179.
• Effective: **May 3, 2013**.
• 37 CFR §§ 11.101-901, and other provisions.
• Old rules (37 CFR Part 10) apply to activity prior to effective date.
• Removed Practitioner Maintenance Fee Rules.
• Based on 2011 Update to ABA Model Rules.
# ABA Model Rules of Professional Conduct

<table>
<thead>
<tr>
<th><strong>Rule 8.1 Bar Admission And Disciplinary Matters</strong></th>
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<tbody>
<tr>
<td>An applicant for admission to the bar, or a lawyer in connection with an application or in connection with a disciplinary matter, shall not:</td>
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<tr>
<td>(a) knowingly make a false statement of material fact; or</td>
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<tr>
<td>(b) fail to disclose a fact necessary to correct a misapprehension known by the person to have arisen in the matter, or knowingly fail to respond to a lawful demand for information from an admissions or disciplinary authority.</td>
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# USPTO Rules of Professional Conduct

<table>
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<th><strong>§ 11.801 Registration, recognition and disciplinary matters.</strong></th>
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<td>An applicant for registration or recognition to practice before the Office, or a practitioner in connection with an application for registration or recognition, or a practitioner in connection with a disciplinary or reinstatement matter, shall not:</td>
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<td>(a) Knowingly make a false statement of material fact; or</td>
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<tr>
<td>(b) Fail to disclose a fact necessary to correct a misapprehension known by the person to have arisen in the matter, fail to cooperate with the Office of Enrollment and Discipline in an investigation of any matter before it, or</td>
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- Modifies ABA Model Rule to expressly accommodate duty of disclosure before USPTO.
- § 11.106(a): prohibition on revealing client information.
- § 11.106(b): permissive disclosure of client information.
- § 11.106(c): practitioner shall comply with the duty of disclosure before the USPTO.
Bob is a patent attorney for Company X. He represents Company X in both general litigation and patent prosecution matters. While working on a litigation matter, he learns confidential information regarding Company X that is material to the patentability of claims pending in one of the patent applications Bob is handling for Company X.
• Explicit References to Writings:
  – § 11.105: Scope of representation and fee terms: “preferably in writing.”

• Writings have long been recognized as a best practice and in accord with numerous state rules.
  – Explicit writing requirements absent from old USPTO Code of Professional Responsibility.
Statute of Limitations

• The Leahy-Smith America Invents Act (AIA) amended 35 U.S.C. § 32 to require disciplinary proceedings to be commenced not later than the earlier of:
  – 10 years after the misconduct occurred, or
  – One year from when the misconduct was made known to the USPTO, as prescribed in the regulations governing disciplinary proceedings.

• “Grievance” means a written submission, regardless of the source, received by the OED Director that presents possible grounds for discipline of a specified practitioner. 37 CFR §11.1.
• § 11.110 Imputation of conflicts of interest; General rule.
  – General prohibition on representing clients when a practitioner in same firm would be prohibited under §§ 11.107 or 11.109.

  – Outlines conditions wherein representation may be undertaken.
    • Explicitly provides for ethical screens.
• § 11.115 – Safekeeping property.
• Follows ABA Model Rules for Client Trust Account Records.
• “Where the practitioner’s office is situated in a foreign country, funds shall be kept in a separate account maintained in that foreign country or elsewhere with the consent of the client or third person.”
• Provides “Safe Harbor” provision which enables many practitioners to follow their local state rules.
• “Safe Harbor” for agents as well.
Registered patent agent Gary represents Bernice in prosecution of a single patent application before the USPTO. The prosecution was difficult and Gary spent much more time on the matter than he anticipated when he quoted Bernice a price for the work. The application is allowed and issues as a patent. Bernice has paid Gary the quoted price, but Gary is upset. When the “ribbon copy” of the issued patent is transmitted to Gary, he does not automatically forward it to Bernice.
USPTO Rules of Professional Conduct: Terminating Representation

• § 11.116 Declining or terminating representation.
  – Prohibits representation that will result in violation of USPTO Rules of Professional Conduct or law.
  – Practitioner may withdraw if (e.g.):
    • No material adverse effect on client.
    • Client action is criminal, fraudulent, or repugnant to practitioner.
    • Client fails to fulfill obligation to practitioner or representation would pose unreasonable financial burden.
  – Must comply with notice provisions (see, e.g., form PTO/AIA/83 (04-13) and MPEP 402.06).
  – Must protect client’s interests upon termination.
• Terry, a registered practitioner, takes over prosecution of a U.S. utility patent application for Company A, who changes the correspondence address to Terry’s business address. A power of attorney is not filed in the application, but Terry files an Office Action response in a representative capacity pursuant to 37 CFR § 1.34. Terry then learns that she must withdraw from representation of Company A due to a conflict with another firm client. Terry is unable to change the correspondence address for the application under 37 CFR § 1.33 (because she does not hold power of attorney). She requests that Company A change the correspondence address, but Company A is slow to do so.

• The USPTO continues to send correspondence regarding the application to Terry.
Registered practitioner Trent represents Maria in a U.S. utility application that recently received a Notice of Allowance. Trent reported the Notice of Allowance to Maria and requested pre-payment of the issue fee. Maria has not yet provided pre-payment of the issue fee to Trent. The payment date for the issue fee is approaching (less than 30 days away).
USPTO Rules of Professional Conduct: Law Firms and Associations

• 37 CFR § 11.505 – Unauthorized Practice of Law
  – “A practitioner shall not practice law in a jurisdiction in violation of the regulation of the legal profession in that jurisdiction, or assist another in doing so.”

• 37 CFR § 11.507 Responsibilities regarding law-related services.
Unauthorized Practice of Law

- **Filing and Prosecution of Applications**
  - *People v. Corbin*, 82 P.3d 373 (Colo.O.P.D.J. 2003) – Suspended attorney engaged in practice of law by filing and prosecuting trademark applications. **Disbarred.**

- **Trademark Opinion/Application**
Possible Ethics Impact of AIA Provisions

- **Oath/Declaration Rules**
  - Removal of “deceptive intent” language from various provisions.

- **Best Mode**
  - Revision of 35 U.S.C. §282 to limit this defense in patent litigation.

- **Supplemental Examination**
  - Inequitable Conduct Implications.

- **First-Inventor-To-File Rules create New Prior Art etc.**
  - Old First-to-Invent rules remain for some applications.

- **PTAB Pro hac vice**
  - 37 CFR § 42.10.
  - Granted upon showing of good cause.
  - Lead Counsel must be Registered Practitioner.
  - Board has discretion to revoke pro hac vice status.
OED Disciplinary Decisions

FY12 Breakdown of Reciprocal vs. Non-Reciprocal Formal Decisions

- Reciprocal: 30
- Non-Reciprocal: 28

FY13
- Reciprocal: 16
- Non-Reciprocal: 16

FY14*
- Reciprocal: 7
- Non-Reciprocal: 3

FY12 Types of Disciplinary Action

- Exclusion: 17
- Suspension: 22
- Reprimand: 19

FY13
- Exclusion: 8
- Suspension: 9
- Reprimand: 4

FY14*
- Exclusion: 1
- Suspension: 5
- Reprimand: 1
Frequent Causes for Grievances

• **Neglect:**
  – Failure or delay in filing patent application;
  – Failure to reply to Office actions;
  – Failure to communicate with client.

• **Dishonesty, Fraud, Deceit or Misrepresentation:**
  – Concealing from client date of Office action, abandonment, and/or real reason for abandonment;
  – Misrepresenting to client status of abandoned application as pending.

• **Fee-Related Issues:**
  – Failure to return client’s advanced fees;
  – Improper commingling of client’s advanced legal fees with practitioner’s funds;
  – Checks returned or EFTs dishonored for insufficient funds.
Examples of Neglect

Less Severe

- **In re Kubler** (D2012-04)
  - Neglected to communicate with clients
  - Lacked uniform system of client notification and reply
  - **Reprimanded**

- **In re Rayve** (D2011-19)
  - Failed to notify clients of correspondence
  - Allowed applications to become abandoned
  - **Suspended for 2 years**

More Severe

- **In re Tachner** (D2012-30)
  - Failed to deliver important notices from USPTO
  - Failed to docket due dates
  - Failed to keep current of status incoming transferred files
  - **5 Year Suspension**

- **In re Shippey** (D2011-27)
  - Neglected multiple matters entrusted to her
  - Handled matters without adequate legal preparation
  - Failed to seek lawful objectives of client
  - **Excluded**
Examples of Dishonesty, Fraud, Deceit or Misrepresentation

- **Less Severe**
  - *In re Chan* (D2011-21)
    - Had clients sign oaths or declarations prior to any application preparation
    - Thus, violated oath that person reviewed application
    - **Reprimanded**
  - *In re Hicks* (D2013-11)
    - Attorney sanctioned by EDNY for noncompliance with disc. orders
    - Fed. Cir. affirmed and found his appellate brief to contain “misleading or improper” statements
    - Attorney was not registered, filed a few TM applications
    - **Reprimanded; 1 Year Probation**

- **More Severe**
  - *In re Reardon* (D2012-19)
    - As NAPP President, he misappropriated at least $116,894 of NAPP funds for his personal use
    - Used NAPP credit card for personal use without authorization
    - Submitted false annual financial reports to NAPP to conceal his conduct
    - **Excluded**
  - *In re Gaudio* (D2012-12)
    - Non-registered practitioner ran “The Inventors Network,” a corporation not authorized to practice patent law
    - The corp. filed >150 patent without supervision of reg. patent practitioner
    - **Excluded**
Examples of Fee-Related Issues

- **Less Severe**
  - *In re Scott* (D2011-34)
    - Had 5 checks returned for insufficient funds
    - Agreed to new trust account with Florida bar monitoring
    - **Reprimanded**
  - *In re Johansen* (D2011-35)
    - Had 2 checks dishonored for insufficient funds
    - Each to revive abandoned applications
    - But both applications not revived
    - **Reprimanded**

- **More Severe**
  - *In re Kang* (D2012-21)
    - 5 insufficient checks
    - Resulted in 4 abandonments
    - **3 Year Suspension**
  - *In re Peterson* (D2011-54)
    - Convicted of theft from client's business checking account by using a check debit card to withdraw funds and writing checks on the account without client's knowledge, permission, or consent
    - **Excluded**
**In re Tassan (D03-10)**

- **Background**
  - TTAB issued Final Decision sustaining opposition to Client’s trademark application
  - Attorney left voicemail messages for 3 different TTAB Administrative Judges
  - Each voicemail message contained expletives and abusive language

- **Result**
  - **Reprimanded**
  - Prohibited from communications with TTAB judges for 2 years (outside of hearings)
  - Ordered to complete anger management course

- **In re Riley (D13-04)**

  - **Background**
    - Client paid $2000 for patent application preparation and filing
    - Attorney did nothing but keep money and ignore client (neglect)
    - Client obtained small claims court judgment, but attorney ignored that too (fee-issue)

  - **Result**
    - Attorney ignored USPTO inquiries (default judgment)
    - Conduct involved dishonesty, fraud, deceit, or misrepresentation
    - Conduct prejudicial to administration of justice
    - Excluded
Additional Recent Examples of Misconduct

- **In re Tendler (D13-17)**
  - **Background**
    - Attorney filed Rule 131 declaration re: actual reduction to practice
    - Attorney later learned from client that facts therein were not true
    - Attorney did not advise Office in writing of inaccuracy
  - **Result**
    - **4 Year Suspension** for conduct prejudicial to the administration of justice
    - Able to apply for re-instatement after 2 years

- **In re Caracappa (D14-02)**
  - **Background**
    - Subordinate attorney to Respondent sent email to PTAB judge regarding substantive matter re: Inter Partes Review proceeding without copying opposing counsel
    - Respondent knew of email and that opposing counsel was not copied
  - **Result**
    - **Public reprimand** for improper ex parte communication with judge
Decisions Imposing Public Discipline
Available In FOIA Reading Room

- http://e-foia.uspto.gov/Foia/OEDReadingRoom.jsp
  - In the field labeled “Decision Type,” select “Discipline” from the drop down menu.
    - To retrieve all discipline cases, click “Get Info” (not the “Retrieve All Decisions” link).

- Official Gazette for Patents
    Select a published issue from the list, and click on the “Notices” link in the menu on the left side of the web page.
Contacting OED

For Informal Inquiries, Contact OED at 571-272-4097

THANK YOU