# U.S. Department of Commerce U.S. Patent and Trademark Office



# Privacy Impact Assessment for the Serco Patent Processing System (PPS)

Reviewed by: Henry J. Holcombe, Bureau Chief Privacy Officer

- ☐ Concurrence of Senior Agency Official for Privacy/DOC Chief Privacy Officer
- $\hfill \square$  Non-concurrence of Senior Agency Official for Privacy/DOC Chief Privacy Officer

for Dr. Catrina D. Purvis

LISA MARTIN Digitally signed by LISA MARTIN Date: 2019.06.14 14:18:20 -04'00'

06/14/2019

# **U.S. Department of Commerce Privacy Impact Assessment USPTO Serco Patent Processing System (PPS)**

Unique Project Identifier: [1858] PTOC-016-00

**Introduction: System Description** 

*Provide a description of the system that addresses the following elements:* 

The response must be written in plain language and be as comprehensive as necessary to describe the system. [Guidance: When completing this section, be sure to include only information suitable for public viewing since this is to be posted online. Do not include system information such as IP addresses, architecture diagrams, et.]

(a) Whether it is a general support system, major application, or other type of system
This system processes inbound electronic images of patent applications received by Serco
Inc. from USPTO. Patent applications consist of electronic applications that conform to the
application requirements as defined by USPTO.

The system consists of a variety of application review, research tools and data entry tools to facilitate the evaluation and classification of the application creating a series of US Patent Classification (USPC) system and Cooperative Patent Classification (CPC) system classification data elements that describe the application.

- (b) System location1450 Technology Drive Harrisonburg, VA 22801
- (c) Whether it is a standalone system or interconnects with other systems (identifying and describing any other systems to which it interconnects)

  Standalone System
- (d) The way the system operates to achieve the purpose(s) identified in Section 4 and (e) How information in the system is retrieved by the user

  The system consists of a variety of application review, research and data entry tools to facilitate the evaluation and classification of the application and the creation a series of US Patent Classification (USPC) system and Cooperative Patent Classification (CPC) system classification data elements that describe the application.
- (f) How information is transmitted to and from the system Serco PPS receives patent applications directly from the USPTO via SecureTransport.
- (g) Any information sharing conducted by the system Serco PPS does not share any information with other agencies, individuals, or organizations. The information provided by USPTO is used by Serco for authorized activities performed by its internal personnel only.
- (h) The specific programmatic authorities (statutes or Executive Orders) for collecting, maintaining, using, and disseminating the information.

The PII and BII data is collected by the USPTO to enable identification of the inventory and facilitate the patent application process. It is provided to the Serco PPS so that classification activities can be performed on the collected patent application. The legal authority to collect PII and/or BII derives from 35 U.S.C. 1, 2, and 115; 5 U.S.C. 301.

(i) The Federal Information Processing Standards (FIPS) 199 security impact category for the system Moderate

# S

1 Indicate whether the	informa	atio	n system is a new or ex	xisting	g system.	
☐ This is a new information system.						
$\Box$ This is an existing	g inform	mati	on system with change	es that	t create new privacy risks	
(Check all that ap	pply.)					
<b>Changes That Create New</b>	w Privac	v Ri	sks (CTCNPR)			
a. Conversions			d. Significant Merging		g. New Interagency Uses	
b. Anonymous to Non- Anonymous			e. New Public Access		h. Internal Flow or Collection	
c. Significant System  Management Changes			f. Commercial Sources		i. Alteration in Character of Data	
j. Other changes that create new privacy risks (specify):						
<ul><li>☑ This is an existing risks, and there is</li></ul>	g inforr	mati DP a	on system in which ch	_	s do not create new privac sessment.	сy
☐ This is an existing risks, and there is ection 2: Information in the Indicate what personal	g informs a SAO the Sys ally ide	mati OP a s <b>tem</b>	on system in which ch pproved Privacy Impa	ct Ass	sessment.  ness identifiable informat	
☐ This is an existing risks, and there is ection 2: Information in to I Indicate what persona (BII) is collected, ma	g informs a SAO the Sys ally ide	mati OP a s <b>tem</b>	on system in which ch pproved Privacy Impa- iable information (PII)	ct Ass	sessment.  ness identifiable informat	
This is an existing risks, and there is ction 2: Information in the Indicate what personal (BII) is collected, ma	g informs a SAO the Sys ally ide	mati OP a stem entif	on system in which ch pproved Privacy Impa- iable information (PII) r disseminated. (Chec	ct Ass )/busin	sessment.  ness identifiable informate that apply.)	ion
This is an existing risks, and there is ction 2: Information in the Indicate what persons (BII) is collected, ma  Identifying Numbers (IN)  a. Social Security*	g inforrs a SAO the Sys ally ide	mati OP a stem entif ed, o	on system in which ch pproved Privacy Impa- iable information (PII)	ct Ass )/busin	sessment.  ness identifiable informate that apply.)  i. Credit Card	ion
This is an existing risks, and there is ction 2: Information in the Indicate what personal (BII) is collected, ma	g informs a SAO the Sys ally ide	mati DP a stem entif d, o	on system in which che pproved Privacy Impariable information (PII) r disseminated. (Checoile/Case ID	ct Ass )/busin	sessment.  ness identifiable informate that apply.)	
This is an existing risks, and there is ction 2: Information in to Indicate what persona (BII) is collected, made Identifying Numbers (IN)  a. Social Security* b. Taxpayer ID	g informs a SAO the Sys ally ide nintained	mati DP a  stem entif d, o	on system in which chepproved Privacy Impariable information (PII) r disseminated. (Checkle)	ct Ass	sessment.  ness identifiable informate that apply.)  i. Credit Card j. Financial Account	ion

No individually identifiable p Security Number) is transmitt		related information or other PI erco or processed by PPS.	I related	to the Privacy Act (such as So	cial
General Personal Data (GP)	D)				
a. Name		g. Date of Birth		m. Religion	
b. Maiden Name		h. Place of Birth		n. Financial Information	
c. Alias		i. Home Address	$\boxtimes$	o. Medical Information	
d. Gender		j. Telephone Number	$\boxtimes$	p. Military Service	
e. Age		k. Email Address	$\boxtimes$	q. Physical Characteristics	
f. Race/Ethnicity		1. Education		r. Mother's Maiden Name	
s. Other general personal da Inventor Citizenship	ta (speci	fy):			
Work-Related Data (WRD)					
a. Occupation		d. Telephone Number		g. Salary	
b. Job Title		e. Email Address		h. Work History	$\vdash \Box$
c. Work Address		f. Business Associates	$\boxtimes$	,	
i. Other work-related data (	specify)	:			
D: /: /D:		(DEB)			
Distinguishing Features/Bio a. Fingerprints	metrics	d. Photographs		g. DNA Profiles	ПП
<ul><li>a. Fingerprints</li><li>b. Palm Prints</li></ul>		e. Scars, Marks, Tattoos		g. DNA Profiles h. Retina/Iris Scans	+
c. Voice					$+$ $\Box$
Recording/Signatures j. Other distinguishing featu	uras/bia	f. Vascular Scan		i. Dental Profile	
J. Other distinguishing read	1168/010	metrics (specify).			
System Administration/Aud	lit Data	(CAAD)			
a. User ID		c. Date/Time of Access	Тп	e. ID Files Accessed	Тп
b. IP Address	+ -	d. Oueries Run		f. Contents of Files	$+$ $\frac{1}{\Box}$
g. Other system administrat				i. Contents of Tites	
_					
Other Information (specify)					
.2 Indicate sources of the	he PII/	BII in the system. (Check	all tha	at apply.)	
Directly from Individual ab	out Wh	om the Information Pertains			
In Person		Hard Copy: Mail/Fax		Online	ПП
Telephone		Email	$+\ddot{\Box}$	- Imme	
Other (specify):					
Government Sources					

Within	the Bureau	$\boxtimes$	Other DOC Bureaus		Other Federal Agencies		
	Local, Tribal		Foreign				
Other (	specify):	•		•			
	Non-government Sources						
	Organizations	,·	Private Sector		Commercial Data Brokers		
	Party Website or Applications (specify):	ation					
Other (	specify).						
Acces	ss to the system and histrators. Data is rec	data a	. 1	nager	ment, and system PS workflow, and returned	to	
From These require support delivers secure once Serco system will be classification.	administrators. Data is received, processed through the Serco PPS workflow, and returned to USPTO. All transfers of data between Serco PPS and USPTO occur over a FIPS 140-2 certified secure file transport system.  From an external standpoint, PPS processes inbound electronic images of patent applications. These applications consist of electronic images that conform to the patent application requirement by USPTO. The transport subsystem consists of system components designed to support receipt of inbound patent applications from USPTO and for transmission of Serco deliverables back to USPTO. The PPS transport subsystem uses strong encryption to ensure secure transmission of sensitive data between USPTO and the Serco facility.  Once transferred to the Serco facility, applications are processed by a custom developed Serco distributed computing engine. These applications are then passed through the workflow system where they are monitored throughout the entire process. Reports of these processes will be generated by the Workflow system. After each application has been properly classified by the System and Patent classifiers, the system will extract and encrypt pieces of information from the application and send these back to USPTO.						
.4 Is the information covered by the Paperwork Reduction Act?							
	Yes, the information is covered by the Paperwork Reduction Act. Provide the OMB control number and the agency number for the collection.						
	0651-0031 Patent Pro 0651-0032 Initial Pate						
	No, the information is not covered by the Paperwork Reduction Act.						

2.5 Indicate the technologies used that contain PII/BII in ways that have not been previously deployed. (*Check all that apply.*)

Technologies Used Containing PII/BII Not Previously Deployed (TUCPBNPD)					
Smart Cards		Biometrics			
Caller-ID		Personal Identity Verification (PIV) Cards			
Other (specify):					

<sup>☐</sup> There are not any technologies used that contain PII/BII in ways that have not been previously deployed.

# **Section 3: System Supported Activities**

3.1	Indicate IT system supported activities which raise privacy risks/concerns.	. (Check all that
	apply.)	

Activities			
Audio recordings		Building entry readers	
Video surveillance		Electronic purchase transactions	
Other (specify):			
☐ There are not any IT system	supported activities w	hich raise privacy risks/concerns	

# **Section 4: Purpose of the System**

4.1 Indicate why the PII/BII in the IT system is being collected, maintained, or disseminated. (*Check all that apply.*)

Purpose					
To determine eligibility		For administering human resources programs			
For administrative matters	$\boxtimes$	To promote information sharing initiatives			
For litigation		For criminal law enforcement activities			
For civil enforcement activities		For intelligence activities			
To improve Federal services online		For employee or customer satisfaction			
For web measurement and customization		For web measurement and customization			
technologies (single-session )		technologies (multi-session )			
Other (specify):					
The information must be provided to USPTO in or	der for	the USPTO to process the patent application. The			
information becomes part of the official record of the application, and as such is transmitted to Serco for					
processing.					

#### **Section 5: Use of the Information**

5.1 In the context of functional areas (business processes, missions, operations, etc.) supported by the IT system, describe how the PII/BII that is collected, maintained, or disseminated will be used. Indicate if the PII/BII identified in Section 2.1 of this document is in reference to a federal employee/contractor, member of the public, foreign national, visitor or other (specify).

The PII and/or BII data is collected by the USPTO to facilitate the patent application process. The PII/BII comes from persons applying for patents through the USPTO. This could include federal employees, contractors, members of the public, or foreign nationals.

The information is part of the official record of the application and is used to document Inventor location and nationality and for communications.

During processing, the information is not shared with any entity outside of the Serco PPS operational facility; neither is the information shared with other components of Serco or externally to any commercial business partners not present at the PPS operational facility and authorized to access this information.

5.2 Describe any potential threats to privacy as a result of the bureau's/operating unit's use of the information, and controls that the bureau/operating unit has put into place to ensure that the information is handled, retained, and disposed appropriately. (For example: mandatory training for system users regarding appropriate handling of information, automatic purging of information in accordance with the retention schedule, etc.)

Serco provides annual training for system users regarding appropriate handling of information. During processing, the information is not shared with any entity outside of the Serco PPS operational facility; neither is the information shared with other components of Serco or externally to any commercial business partners not present at the PPS operational facility and authorized to access this information.

#### **Section 6: Information Sharing and Access**

process PII and/or BII.

6.1 Indicate with whom the bureau intends to share the PII/BII in the IT system and how the PII/BII will be shared. (*Check all that apply.*)

Recipient	How Information will be Shared					
Recipient	Case-by-Case	Bulk Transfer	Direct Access			
Within the bureau		$\boxtimes$				
DOC bureaus						
Federal agencies						
State, local, tribal gov't agencies						
Public						
Private sector		$\boxtimes$				
Foreign governments						
Foreign entities						
Other (specify):						

The PII/BII in the system will not be shared.

6.2 Indicate whether the IT system connects with or receives information from any other IT systems authorized to process PII and/or BII.

Provide the name of the IT system and describe the technical controls which prevent PII/BII leakage: Serco PPS receives patent applications directly from the USPTO via SecureTransport. According to 35 U.S.C. Section 122, USPTO must maintain patent applications in confidence. In order for Serco to support this, the PPS which processes unpublished patent application data have undergone a formal IT Security Certification & Accreditation process and have been approved for operation with the requisite and appropriate security controls in place and in conformance with Federal IT Security Policy. Specific safeguards that are employed by Serco PPS to protect the patent applications include: The PPS system and its facility are physically isolated and closely monitored. Only individuals authorized by USPTO are allowed access to the system. XAll patent information is encrypted when transferred between PPS and USPTO using secure electronic methods. All patent information is encrypted before leaving the facility and is stored at backup facilities in encrypted form. Technical, operational, and management security controls are in place at PPS and are verified regularly. Periodic security testing is conducted on the PPS system to help assure than any new security vulnerabilities are discovered and fixed. All PPS personnel are trained to securely handle patent information and to understand their responsibilities for protecting patents.

6.3 Identify the class of users who will have access to the IT system and the PII/BII. (*Check all that apply.*)

No, this IT system does not connect with or receive information from another IT system(s) authorized to

Class of Users			
General Public		Government Employees	
Contractors	$\boxtimes$		
Other (specify):			

# **Section 7:** Notice and Consent

7.1 Indicate whether individuals will be notified if their PII/BII is collected, maintained, or disseminated by the system. (*Check all that apply.*)

$\boxtimes$	Yes, notice is provided pursuant to a system of records notice published in the Federal Register and discussed in Section 9.				
	Yes, notice is provided by a Privacy Act statement and/or privacy policy. The Privacy Act statement and/or privacy policy can be found at:				
	Yes, notice is provided by other means.	Specify how: Notice is provided at the time of collection by the patent front end systems.  Individuals may be notified that their PII/BII is collected, maintained, or disseminated by the primary patent application ingress system, which is covered under the system of records at USPTO: COMMERCE/PAT-TM-7, Patent Application Files.  That information is volunteered by individuals as a part of the patent application process.			
	No, notice is not provided.	Specify why not:			

7.2 Indicate whether and how individuals have an opportunity to decline to provide PII/BII.

	Yes, individuals have an opportunity to	Specify how:
	decline to provide PII/BII.	
$\boxtimes$	No, individuals do not have an opportunity to decline to provide PII/BII.	Specify why not: Individuals may have the opportunity to decline to provide their PII/BII to the Serco PPS. That option would be offered by the primary patent application ingress system, which is covered under the system of records at USPTO: COMMERCE/PAT-TM-7, Patent Application Files.  That information is volunteered by individuals as a part of the patent application process. The PII/BII contained in this information is needed for successful processing of the patent application.

7.3 Indicate whether and how individuals have an opportunity to consent to particular uses of their PII/BII.

	Yes, individuals have an opportunity to consent to particular uses of their PII/BII.	Specify how:
$\boxtimes$	No, individuals do not have an opportunity to consent to particular uses of their PII/BII.	Specify why not: Individuals may have the opportunity to consent to particular uses of their PII/BII within the Serco PPS. That option would be offered by the primary patent application ingress system, which is covered under the system of records at USPTO: COMMERCE/PAT-TM-7, Patent Application Files.  That information is volunteered by individuals as a part of the patent application process. The PII/BII contained in this information is needed for successful processing of the patent application.

7.4 Indicate whether and how individuals have an opportunity to review/update PII/BII pertaining to them.

Yes, individuals have an opportunity to review/update PII/BII pertaining to them.	Specify how:
No, individuals do not have an opportunity to review/update PII/BII pertaining to them.	Specify why not: Individuals may have the opportunity to review/update the PII/BII pertaining to them within the Serco PPS. That option would be offered by the primary patent application ingress system, which is covered under the system of records at USPTO: COMMERCE/PAT-TM-7, Patent Application Files.
	That information is volunteered by individuals as a part of the patent application process. The PII/BII contained in this information is needed for successful processing of the patent application.

## **Section 8: Administrative and Technological Controls**

8.1 Indicate the administrative and technological controls for the system. (*Check all that apply.*)

$\boxtimes$	All users signed a confidentiality agreement or non-disclosure agreement.	
$\boxtimes$	All users are subject to a Code of Conduct that includes the requirement for confidentiality.	
$\boxtimes$	Staff (employees and contractors) received training on privacy and confidentiality policies and practices.	
$\boxtimes$	Access to the PII/BII is restricted to authorized personnel only.	
$\boxtimes$	Access to the PII/BII is being monitored, tracked, or recorded.  Explanation: Implementation is tracked in the Serco PPS System Security Plan (SSP)	
$\boxtimes$	The information is secured in accordance with FISMA requirements.  Provide date of most recent Assessment and Authorization (A&A):	
$\boxtimes$	The Federal Information Processing Standard (FIPS) 199 security impact category for this system is a moderate or higher.	

$\boxtimes$	NIST Special Publication (SP) 800-122 and NIST SP 800-53 Revision 4 Appendix J recommended security controls for protecting PII/BII are in place and functioning as intended; or have an approved Plan	
	of Action and Milestones (POA&M).	
$\boxtimes$	A security assessment report has been reviewed for the supporting information system and it has been determined that there are no additional privacy risks.	
$\boxtimes$	Contractors that have access to the system are subject to information security provisions in their contracts	
	required by DOC policy.	
$\boxtimes$	Contracts with customers establish ownership rights over data including PII/BII.	
$\boxtimes$	Acceptance of liability for exposure of PII/BII is clearly defined in agreements with customers.	
	Other (specify):	

8.2 Provide a general description of the technologies used to protect PII/BII on the IT system. (*Include data encryption in transit and/or at rest, if applicable*).

Access to the system and data are limited to classifiers, management, and system administrators. Data is received, processed through the Serco PPS workflow, and returned to USPTO. All transfers of data between Serco PPS and USPTO occur over a FIPS 140-2 certified secure file transport system.

From an external standpoint, PPS processes inbound electronic images of patent applications. These applications consist of electronic images that conform to the patent application requirement by USPTO. The transport subsystem consists of system components designed to support receipt of inbound patent applications from USPTO and for transmission of Serco deliverables back to USPTO. The PPS transport subsystem uses strong encryption to ensure secure transmission of sensitive data between USPTO and the Serco facility.

Once transferred to the Serco facility, applications are processed by a custom developed Serco distributed computing engine. These applications are then passed through the workflow system where they are monitored throughout the entire process. Reports of these processes will be generated by the Workflow system. After each application has been properly classified by the System and Patent classifiers, the system will extract and encrypt pieces of information from the application and send these back to USPTO.

#### Section 9: Privacy Act

9.1 Indicate whether a system of records is being created under the Privacy Act, 5 U.S.C. § 552a. (A new system of records notice (SORN) is required if the system is not covered by an existing SORN).

As per the Privacy Act of 1974, "the term 'system of records' means a group of any records under the control of any agency from which information is retrieved by the name of the individual or by some identifying number, symbol, or other identifying particular assigned to the individual."

Yes, this system is covered by an existing system of records notice (SORN).

Provide the SORN name and number (*list all that apply*):

COMMERCE/PAT-TM-7 Patent Application Files

http://www.uspto.gov/sites/default/files/sorn/uspto-pasorn-07.pdf
Yes, a SORN has been submitted to the Department for approval on (date).
No, this system is not a system of records and a SORN is not applicable.

#### **Section 10: Retention of Information**

10.1 Indicate whether these records are covered by an approved records control schedule and monitored for compliance. (*Check all that apply.*)

	There is an approved record control schedule. Provide the name of the record control schedule: Patent Case Files, Granted (N1-241-10-1:2) Abandoned Patent Applications, Not Referenced in Granted Case File (N1-241-10-1:3)	
	No, there is not an approved record control schedule.  Provide the stage in which the project is in developing and submitting a records control schedule:	
$\boxtimes$	Yes, retention is monitored for compliance to the schedule.	

10.2 Indicate the disposal method of the PII/BII. (Check all that apply.)

$\boxtimes$	Overwriting	
$\boxtimes$	Deleting	
Other (specify):		

## **Section 11: NIST Special Publication 800-122 PII Confidentiality Impact Levels**

11.1 Indicate the potential impact that could result to the subject individuals and/or the organization if PII were inappropriately accessed, used, or disclosed.
(The PII Confidentiality Impact Level is not the same as the Federal Information Processing Standards (FIPS) 199 security impact category.)

	Low – the loss of confidentiality, integrity, or availability could be expected to have a limited adverse
	effect on organizational operations, organizational assets, or individuals.
$\boxtimes$	Moderate – the loss of confidentiality, integrity, or availability could be expected to have a serious
	adverse effect on organizational operations, organizational assets, or individuals.
	High – the loss of confidentiality, integrity, or availability could be expected to have a severe or
	catastrophic adverse effect on organizational operations, organizational assets, or individuals.

11.2 Indicate which factors were used to determine the above PII confidentiality impact levels. (*Check all that apply.*)

$\boxtimes$	Identifiability	Provide explanation: Name, title, address, phone number, email.
	Quantity of PII	Provide explanation:
	Data Field Sensitivity	Provide explanation:
$\boxtimes$	Context of Use	Provide explanation: Information is for identifying and tracking patent applicants & applications.
	Obligation to Protect Confidentiality	Provide explanation:
$\boxtimes$	Access to and Location of PII	Provide explanation: Because the information containing PII must be transmitted outside of the USPTO environment, there is a added need to ensure the confidentiality of information during transmission.
	Other:	Provide explanation:

#### **Section 12:** Analysis

12.1 Identify and evaluate any potential threats to privacy that exist in light of the information collected or the sources from which the information is collected. Also, describe the choices that the bureau/operating unit made with regard to the type or quantity of information collected and the sources providing the information in order to prevent or mitigate threats to privacy. (For example: If a decision was made to collect less data, include a discussion of this decision; if it is necessary to obtain information from sources other than the individual, explain why.)

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	class	be generated by the Workflow system. After each application has been properly sified by the System and Patent classifiers, the system will extract and encrypt pieces of rmation from the application and send these back to USPTO.
	1	to provides annual awareness (rules of the road) training for system users regarding ropriate handling of information.
1	2.2	Indicate whether the conduct of this PIA results in any required business process changes.
		Yes, the conduct of this PIA results in required business process changes.  Explanation:
	$\boxtimes$	No, the conduct of this PIA does not result in any required business process changes.
1	2.3	Indicate whether the conduct of this PIA results in any required technology changes.
		Yes, the conduct of this PIA results in required technology changes.  Explanation:
	$\boxtimes$	No, the conduct of this PIA does not result in any required technology changes.