

SPECIAL NOTICE: Personal Identification Verification Cards (PIV) Cards – Oberthur Technologies

Notice Type:

Sole Source Award Notice

Contract Number: DOC50PAPT1205005

Sole Source Authority:

The Patent and Trademark Acquisition Guidelines (PTAG) specifically exempts USPTO from the Competition in Contracting Act (CICA - 41 USC 253).

Reason for Sole Source:

Only one responsible source: the supplies or services needed by the agency are available from only one responsible source and no other type of supplies or services will satisfy the agency requirements.

Anticipated Contract Award Date:

March 15, 2012

Synopsis:

Background -

Homeland Security Presidential Directive 12 (HSPD-12) requires the implementation of a mandatory, government-wide standard for secure and reliable forms of identification for Federal employees and contractors. The standard was established in the National Institute of Standards and Technology Federal Information Processing Standards Publication 201 (FIPS-201) "Personal Identity Verification (PIV) of Federal Employees and Contractors." The objective of this acquisition is to procure an additional 5,000 HSPD-12 compliant PIV cards for the immediate (one-year) need and continue the necessary support services and a source of supply for additional cards as needed for the future of PIV cards manufactured by our current supplier, Oberthur. Estimated total number of cards required over the life of the base year plus four option years is 25,000 cards. This estimate incorporates one anticipated change to the standards, as mandated by NIST, which will result in the complete replacement of all issued cards. Although it is anticipated that only 3,000 cards will be required each year for maintenance (attrition and lost cards), the original estimate of cards needed was based upon an employee count of 10,000, which has since grown to 12,000 employees. Thus, for the base year of this new award, an estimated 5,000 cards are required to make up the underestimation.

Description of Supplies/Services-

Electronic encoding of the ID cards is necessary for PIV compliance. The products and services to be provided under the resulting contract will provide the USPTO with a supply of PIV cards, and various customization services including: Key Ceremony to generate required Public Key Infrastructure (PKI) certificates, PIV compliant Card Personalization (rendering of personal names) , PIV compliant Card Graphical Personalization (embedded agency name and logo), and

PIV compliant Chip Customization (programming required personally identifiable biometric information on the card) during Electrical Profile Personalization with the PIV compliant standardized format for data exchange, networking of sub-systems, file transfer, and Extended Administrative commands.

Demonstration of Contractor's Unique Qualifications-

USPTO uses the PIV-compliant Oberthur ID card management process in our current Card Management System (CMS). The CMS is used to electronically encode the Public Key Infrastructure (PKI) certificates associated with the card and then manage the issuance and printing of PIV compliant cards. The unique Oberthur Key Ceremony for generating the PKI certificate cannot be modified to accept another vendor's card into the CMS. Changing card manufacturers will risk USPTO PIV non-compliance with HSPD-12 and FIPS 201. The Key Ceremony involves highly secured data for credential type, credential personalization, and credential delivery. Proprietary processes are the norm in all vendors' CMS. Therefore the need to purchase the same manufacturer's stock for future cards was expected and considered when vetting vendor's capabilities on the original purchase.

It is also more cost efficient and in the best interest for the Government to use Oberthur cards than to commence a new costly and risky procurement which would require a new vendor to replace the current PIV-compliant CMS. The implementation of the Oberthur CMS required over 24 months of customization necessary to work with USPTO OCIO security requirements and protocols that included specific hard ware items. The Office of Management and Budget (OMB) has implemented mandatory milestones that cannot be met if we change vendors and develop a new CMS.

Over the next year USPTO is expected to hire additional 1,500 employees. Coupled with normal hiring and departure of employees and contractors, USPTO may be required to issue more PIV cards than the approximately 6,500 Oberthur cards that remain in stock.

It shall be noted that the original requirement was synopsisized and solicited in 2006 via full and open competition on FedBid.com, which resulted in six offers. Oberthur was the winning offeror based upon lowest price, technically acceptable criteria.

NAICS CODE: 323119, Other Commercial Printing

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RESPONSE DATE: 03/15/2012, 12:00 PM (EST)